Washington, DC 20528 / www.oig.dhs.gov

July 17, 2015

Mr. William Marshall Judicial Watch 425 Third Street, SW Suite 800 Washington, DC 20024

Subject: Judicial Watch, Inc. v. U.S. Department of Homeland Security (Civil Action No. 1:15-00222-RBW), Second Interim Response

Dear Mr. Marshall:

This is the Department of Homeland Security (DHS) Office of Inspector General's (OIG's) second interim response to Judicial Watch's Freedom of Information Act (FOIA) request for (1) a copy of a DHS-OIG report regarding a "hands off list' purportedly maintained by DHS, [U.S.] Immigration and Customs Enforcement (ICE) and/or [U.S.] Customs and Border Protection (CBP) used to allow certain individuals to enter the United States, who had been previously denied entry to the United States or been made to undergo secondary screening by CBP based on suspicion of terrorism ties;" and (2) all communications to or from former Acting/Deputy Inspector General Charles Edwards regarding that report from May 31, 2013, to May 31, 2014. This response is provided in accordance with the Joint Status Report of June 15, 2015, which was filed in the United States District Court for the District of Columbia in the above-captioned matter.

You were notified that to locate records responsive to Judicial Watch's request, we initiated searches in the OIG's Front Office and its Offices of Legislative Affairs, Investigations, Management and Counsel. In response to item 1 of Judicial Watch's request, we located one report of investigation (ROI), the investigative summary and exhibit 1 for which is enclosed. The remaining exhibits to that ROI are still undergoing review; however, we plan to produce releasable portions prior to the next scheduled production date of September 11, 2015.

Our searches are ongoing for records responsive to item 2 of Judicial Watch's request, but we will produce releasable portions of any responsive records on a rolling basis as they are reviewed and prepared for production, every sixty days until the production is complete.

As discussed above, enclosed is the main investigative summary and exhibit 1 for the ROI responsive to item 1 of Judicial Watch's request. We reviewed the records under the FOIA to determine whether they may be accessed under the FOIA's provisions. Based on that review, this office is providing the following:

3	page(s) are released in full (RIF);
12	page(s) are released in part (RIP);
<u> </u>	page(s) are withheld in full (WIF);
50.	page(s) are duplicate copies of material already processed;
100	page(s) were referred to other entities.

The exemptions cited for withholding records or portions of records are marked below.

Freedom of Info	Privacy Act,		
			5 U.S.C. § 552a
552(b)(1)	552(b)(5)	∑ 552(b)(7)(C)	552a(j)(2)
552(b)(2)	⊠ 552(b)(6)	552(b)(7)(D)	552a(k)(2)
552(b)(3)	552(b)(7)(A)	∑ 552(b)(7)(E)	552a(k)(5)
552(b)(4)	552(b)(7)(B)	□552(b)(7)(F)	Other:
2 2 2	2 22 22 2		

Exemption 6, 5 U.S.C. \S 552(b)(6)

Exemption 6 allows withholding of "personnel and medical files and similar files the disclosure of which would constitute a clearly unwarranted invasion of personal privacy." 5 U.S.C. § 552(b)(6) (emphasis added). DHS-OIG is invoking Exemption 6 to protect the names of third parties and any information that could reasonably be expected to identify such individuals, including job titles, locations, actions and other information.

Exemption 7(C), 5 U.S.C. § 552(b)(7)(C)

Exemption 7(C) protects from public disclosure "records or information compiled for law enforcement purposes...[if disclosure] could reasonably be expected to cause an unwarranted invasion of personal privacy." 5 U.S.C. § 552(b)(7)(C). DHS-OIG is invoking Exemption 7(C) to protect the names of third parties and any information that could reasonably be expected to identify such individuals in these investigative records, including job titles, locations, actions and other information.

Exemption 7(E), 5 U.S.C. § 552(b)(7)(E)

Exemption 7(E) protects all law enforcement information that "would disclose techniques and procedures for law enforcement investigation or prosecution, or would disclose guidelines for law enforcement investigations or prosecution if such disclosure could reasonably be expected to risk circumvention of the law." 5 U.S.C. § 552(b)(7)(E). DHSOIG is withholding from disclosure specific information pertaining to a

terrorist watch list which could reasonably be expected to risk circumvention of the law.

Additionally, pursuant to a consultation with the U.S. Customs and Border Protection (CBP), CBP redacted certain other information that could reasonably be expected to risk circumvention of the law if released. Those redactions are marked as "per CBP" in the enclosed documents.

Appeal

Although I am aware that your request is the subject of ongoing litigation and appeals are not ordinarily acted on in such situations, I am required by statute and regulation to inform you of your right to file an administrative appeal. If you choose to file an administrative appeal of redactions made by DHS-OIG, it must be in writing and received within 60 days of the date of this response. Please address any appeal to: FOIA/PA Appeals Unit; DHS-OIG Office of Counsel; Stop 0305; 245 Murray Lane, SW; Washington, DC 20528-0305.

If you choose to file an administrative appeal of redactions made by CBP, you must send your appeal and a copy of this letter, within 60 days of the date of this letter, to: FOIA Appeals, Policy and Litigation Branch, U.S. Customs and Border Protection, 799 Ninth St. NW, Washington, DC 20229-1177.

Both the envelope and letter of appeal must be clearly marked, "Freedom of Information Act Appeal." Your appeal letter must also clearly identify this response. Additional information on submitting an appeal is set forth in the DHS regulations at 6 C.F.R. § 5.9. DHS-OIG will provide you with another response as it pertains to the continuing search and processing of responsive records.

Sincerely,

Stephanie L. Kuchn

Supervisory FOIA/PA Disclosure Specialist

Enclosures

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¹ For your information, Congress excluded three discrete categories of law enforcement and national security records from the requirements of the FOIA. See 5 U.S.C. 552(c) (2006 & Supp. IV 2010). This response is limited to those records that are subject to the requirements of the FOIA. This is a standard notification that is given to all our requesters and should not be taken as an indication that excluded records do, or do not, exist.

DEPARTMENT OF HOMELAND SECURITY OFFICE OF INSPECTOR GENERAL

REPORT OF INVESTIGATION

I13-CBP-WFO-00549 TECS Terrorist Records



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LOANED OUTSIDE YOUR AGENCY AND, EYCEPT IN CONNECTION WITH OFFICIAL
AGENCY ACTION, NO PORTION OF THE REPORT MAY BE CODIED OR DISTRIBUTED
WITHOUT THE KNOWLEDGE AND CONSENT OF THE INSPECTOR GENERAL

U.S. Department of Homeland Security



REPORT OF INVESTIGATION

Case Number: | I13-CBP-WFO-00549 Case Title: | TECS Terrorist Records

U.S. Customs and Border Protection

Report Status: | Final

Alleged Violation(s): 18 U.S.C. § 2071 - Concealment, Removal or Mutilation Generally

5 U.S.C. § 2302 - Prohibited Personnel Practices

SYNOPSIS

The Department of Homeland Security, (DHS) Office of Inspector General (OIG), initiated this investigation after receipt of a letter from members of Congress, which requested an investigation into the alleged alteration and/or deletion of TECS records dealing with possible links to terrorism. Additionally, the letter requested an investigation into the circumstances of the alleged administrative actions against the DHS complainant and whether the actions were appropriate.

The complainant alleged that DHS and/or the U.S Customs and Border Protection (CBP) are not taking the steps necessary to ensure subjects associated with terrorist organizations are added to the Terrorist Screening Database (TSDB). A DHS OIG review of the procedure revealed that DHS and CBP have a vetting process in place at the National Targeting Center (NTC) which ensures terrorism suspects can be added to the TSDB without causing undue hardship to individuals who have been misidentified.

DHS OIG uncovered no evidence of retaliation against the complainant by his chain-of-command. It was determined that the complainant violated CBP policy by entering terrorist lookouts into the TECS system. The complainant was not disciplined, but was ordered to modify the records so they were in compliance with CBP policy. When the complainant attempted to again circumvent CBP policy by entering TECS records using an alternate configuration, was appropriately reprimanded.

Interviews revealed that the complainant is was routinely described as "passionate" about job. Investigation revealed that the complainant routinely operated outside of CBP policy and failed to use good judgment when linking individuals to terrorist organizations.

Reporting Agent		Distribution:	
Name:	Signature	Washington Field Office	Original
Title: Special Agent - WFO	Date: 3/19/14		
	3/11/14	Headquarters	1 cc
Approving Official			
Name:	Signature	omponent	1 cc
Title: A/Special Agent in Charge - WFO	Date: 03/19/14		

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REPORT OF INVESTIGATION

organizations (often for unsubstantiated reasons), that it links were disregarded. Many of those interviewed expressed an opinion that the complainant would be a valuable asset to CBP if was closely monitored to ensure worked within the established guidelines of CBP policy.

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Form Ot-08

DETAILS

On August 7, 2013, the Department of Homeland Security (DHS), Office of Inspector General (OIG), initiated this investigation after DHS OIG senior management received a letter from Michael T. McCaul, Congressman, Chairman of the House Committee on Homeland Security, and Tom Coburn, Senator, Ranking Member of the Senate Homeland Security and Governmental Affairs Committee, which requested an investigation into the alleged alteration and/or deletion of TECS records dealing with possible links to terrorism. Additionally, the letter requested an investigation into the circumstances of the alleged administrative actions against the DHS complainant and whether the actions were appropriate. (Exhibit 1)

Allegation #1: DHS and U.S. Customs and Border Protection (CBP) are not taking the steps necessary to ensure subjects associated with terrorist organizations are prevented from entering the United States by listing them on the Terrorist Screening Database (TSDB).

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On August 30, 2013,	CBP,	was interviewed via telephone by
DHS OIG. stated that whi		at at the state of
Reports (MOIRs) to exto those MOIRs, resulting in appro	ecutive summary in TE	ately 15-20 Memorandum of Intelligence ECS. subsequently added linked records ecords.
It was determined by CBP manage	ement that those 820 TI	ECS records conflicted with a 2007 CBP
		or Suspected Terrorists to the Terrorist
policy, was ordered by		10). In order to be in compliance with CBP all 820 records and remove all references to
terrorism.		
was	the Nation	nal Targeting Center (NTC), Reston, VA,
from to	While there,	was assigned to work on
		on return to continued to
		the oversight of the NTC. The NTC
contacted CBP management in		m that was not authorized to continue
	-	nodify TECS entries to conform to the
CBP policy on TECS entries. Thi		violating
the TECS entry policy. (Exhibit 2	2)	
On September 25, 2013,		at the NTC, was interviewed by
	roper process for a CRE	officer to nominate a subject to the
		his supervisor (GS-13 or above). After
		o the NTC, or they can refuse to submit it.
		they feel are not worthy of submission.

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According to the creation of a TECS record for NTC purposes is a Standardized Operating Procedure. (Exhibit 3) Also on September 25, 2013, at the NTC, was interviewed by DHS OIG. stated that while was the NTC, was assigned to the was known to Project. the NTC and the assignment on which was working. After continued to work on the Project, even though had no legitimate authority to do so. Since departure however, the NTC had met with the DHS Privacy Office and the DHS Office for Civil Rights and Civil Liberties and narrowed the scope of the project. contacted supervisors in and requested that they instruct reference the NTC project if continued to do work on explained to them that the project had evolved and the work was doing was no longer in compliance with the newly established SOPs. (Exhibit 4) was again interviewed by DHS OIG. showed the On November 13, 2013, PowerPoint presentation had given to Congressional staff members and turned over a copy of files contained on an IronKey thumb drive to DHS OIG. According to the files provided were related to complaint. (Exhibit 5) On December 5, , CBP, NTC, was interviewed said that the NTC maintains interaction with various law enforcement and by DHS OIG. intelligence agencies and the National Counter-Terrorism Center (NCTC), and that he has come to realize that no single agency knows the "whole picture". The NTC processes approximately nominations to the watch list annually, so it is obvious that not everyone with ties to terrorists/terrorism is already linked. stated it is so important to get suspects nominated to the NTC in an expedient manner. did not agree with the TECS records modification and believed the information should have remained in TECS if it were relevant and accurate. (Exhibit 6) On December 17, 2013, was interviewed by DHS OIG. stated that per CBP policy, CBP officers were not allowed to create terrorist-related lookouts in TECS. 7E per CBP /E per CBP /E per CBP explained that CBP officers who felt an individual needed to be placed in the TSDB were to complete a nomination package on that subject and forward it to the NTC for proper vetting. stated that some of the MOIRs entered into TECS contained potentially valuable information; however, the information could not be easily accessed by line officers. First, MOIRs were incredibly detailed and not easily read for relevant content. Second, the reports were

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REPORT OF INVESTIGATION

derived from open-source material which could not be readily verified. Stated that this underscored the need for to submit individuals to the NTC through the nomination process so that all of gathered intelligence could be read through and verified. CBP, particularly at the port, did not have the resources to validate all of work.
stated that he has years of experience with CBP and he is comfortable with CBP's policy on how terrorist-related records are entered into TECS. He believes the policy of nominating people to the watchlist rather than CBP officers creating lookouts independently is a good one. (Exhibit 7)
On December 17, 2013, interviewed by DHS OIG. stated that in 2010, his scrub" the TECS records entered by which were terrorist-related. said there were "hundreds of them". remove the terrorism references from the records. remove lookouts on subjects who were previously (watchlisted) but had been downgraded. recognized at the time that this was a "big deal". knew modifying the records was the right thing to do, but he also
said that records were causing individuals entering the country (regardless of which port they entered) to be referred to secondary screening multiple times. said that considered individuals "guilty by association". created subject records in TECS on individuals because they attended open conferences or seminars with watchlisted subjects. connections were too tenuous, or were gained through open-source material which could not be verified.
stated that it was a CBP officer's (CBPO) job to conduct inspections and report the results to the NTC, who had "the big picture". According to it is not a CBP officer's job to create lookouts. (Exhibit 8)
On December 17, 2013, was working as when entered an incident log report (IOIL) into TECS which required approval. IOILs, unlike a MOIR, are supposed to be the result of a personal interview or screening of a subject. was aware of policy which indicated should not be entering "third party" intelligence information into TECS using an IOIL instead of an MOIR. did not approve the TECS entry the CBP policy. attempt to enter intelligence information into TECS via the IOIL instead of the MOIR, and attempt to have were viewed as attempts by to circumvent mandate that all of MOIRs were to be routed through him for review.
believes that the current system for entering terrorist-related subject records works well. He stated that the policy provides for a system of "checks and balances" and keeps TECS from being

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"flooded with junk". Stated that he thinks the NTC is the best entity to review intelligence provided by CBPOs and ensure that only quality information is uploaded to the system. (Exhibit 9)
On January 6, 2014, State of Civil Rights and Civil Liberties (CRCL), Washington, DC, was interviewed by DHS OIG. Stated that current watchlisting guidelines ensure that an individual is not watchlisted based solely on protected activity (i.e. practices protected by the U.S. Constitution). The Watchlisting Guidance Policy is maintained by the Screening Coordination Office (SCO) within the DHS Office of Policy.
described action of entering individuals into TECS with language that links them to terrorist activity without utilizing the nomination process through NTC as "totally inappropriate". stated that had followed the nomination process, the NTC would have ensured that subjects were not entered into TECS based solely on religious affiliation. (Exhibit 10)
On January 9, 2014, said sometimes created links without enough information to justify the links.
stated that doing so only "waters down" important cases that are forwarded to the Department of State for further adjudication. said that he agrees with the nomination process currently in place. He stated DHS and CBP are doing what is necessary to ensure subjects who need to be in the system are put in the system. (Exhibit 11)
On January 27, 2014, CBP, was interviewed by DHS OIG. advised that he refused to forward any of nomination packets up the chain-of-command. CBP had instituted a committee to review nominations before they were forwarded to the NTC, so would not have forwarded any of the packets directly to the NTC. (Exhibit 19)
On January 31, 2014, was interviewed by DHS OIG. stated he is aware that no CBPO is allowed to enter information into TECS with the wording describing someone as a terrorist or part of a terrorist group. This information would be forwarded to NTC for review and ultimately the decision to classify someone or some group as a terrorist or terrorist group would be determined by the NTC. TE per CBP **TECS records.** (Exhibit 20)
Allegation #2: was retaliated against by CBP management for actions describes as "whistle-blowing".
On August 22, 2013, Customs and Border Protection was interviewed by DHS OIG. Stated that when he was first assigned to the Passenger Analysis Unit (PAU), all CBPOs were instructed to put as much information on individuals and terrorists into TECS as possible.

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in the late 2000s, and all CBPOs were given protocols to follow to have terrorist information uploaded into TECS.

The policy stated the CBPO will provide the terrorist information to his supervisor who will forward the information up the CBP chain-of-command. Stated that if CBP management concurred with the information, they would forward the information to the NTC for final vetting. Stated that no CBPO was allowed to put in terrorist lookouts or terrorist information in TECS without going through this protocol.
a project related to multiple terrorist lookout records TECS. said advised that had entered hundreds of records that were outside the CBP policy guidelines as they related to TECS entries for terrorists. a project to remove or modify the TECS entries to conform to the current policies of CBP. stated that to the best of his recollection, there were nearly 1000 TECS records that needed to be modified. advised that it took approximately 6 months to complete the TECS modifications.
stated that was given standard verbiage to input into the TECS record of all the records modified. Stated some of the information was using to place terrorist lookouts on individuals was coming from newspapers, online inquiries and public sources of knowledge. This information was not corroborated through personal contact with the individuals.
After completed this project was assigned to the advised that was assigned to while while decided to did not get selected for due to having less seniority than other CBPOs who bid on this position. I indicated he does not believe was retaliated against by CBP management by not being selected for and believes it was based solely on seniority. (Exhibit 12)
On August 22, 2013, advised that recently issued improperly entering TECS records as it related to terrorist organizations. stated that the CBP policy does not allow CBPOs to create TECS records which are directly related to terrorism. (Exhibit 13)
On August 22, 2013, was interviewed by DHS OIG. stated that CBP policy states any CBPO who believes an individual is involved in terrorist activities can submit a nomination packet through their chain-of-command to be reviewed by the NTC. recounted several instances whereby operated outside of the CBP guidelines as they relate to the entering of terrorist suspects in TECS.

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stated he advised was instructed to correct all the information input into TECS which was outside of CBP policy. (Exhibit 14)
Also on August 22, 2013, was interviewed by DHS OIG. Stated he interviewed the internal review of CBP terrorist records. After this review was conducted they determined that hundreds of TECS records attributed to where in the TECS system but outside of the parameters of the CBP policy as it related to terrorists records. Stated the review determined would devote one hundred percent of time to modifying TECS records to be compliant with CBP policy.
provided will multiple emails of his instructions as how to modify the TECS records and provided will multiple emails of his instructions concerning this modification. Stated after completed this project was given the opportunity to nominate any individuals or organizations that felt needed to be vetted by the NTC. Stated stated he does not recall submitting any nomination after this project.
stated he received information on August 20, 2013, regarding again entering terrorist information in TECS. stated was trying to circumvent the system by entering terrorist information into TECS through an MOIR, Incident Log. The CBP policy on incident log entries states that the CBPO entering the information must have personal contact with the individual at a port of entry. did not have personal contact with the individuals entered the reports in TECS. (Exhibit 15)
On September 25, 2013, "CBP, NTC was interviewed by DHS OIG. "said that was known for "September 25, 2013". He described as "passionate" and "adamant" while working on the assigned task, but said that "target development was on own". Stated that if CBPOs entered TECS records that are not in compliance with SOPs, it is appropriate that the owner of the records must modify them to be in compliance. (Exhibit 16)
On December 5, 2013, met for the first time while did not consider himself did not consider himself was very accurate. displayed a high level of expertise in field. stated that needed someone to make sure stayed within the guidelines they had to operate under. said that needed someone to make sure I stayed of the traveler. also saw nothing wrong with linking records to the NTC Initiative; however, was later required to remove references from his TECS entries. (Exhibit 17)

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REPORT OF INVESTIGATION

On December 17, 2013,
stated that he would not be surprised if career had suffered because of the incident in 2012, but he had no direct knowledge of any specifics. According to had done nothing wrong up to that point, but when continued to enter terrorist-related data after being told not to, was disobeying a direct order. Obviously, that could negatively affect career. said is very good at what does, but needs to be monitored to ensure stays within CBP policy. (Exhibit 8)
On December 17, 2013,
On January 9, 2014, described as an "asset to CBP". He stated that was "extremely intelligent" and has a "ton of knowledge". went on to say does not know how to focus information. He stated that once said it was just a "matter of common sense" that you would not said there were also plenty of links that no one but understood. While was at the NTC, had to regulate a lot of work. (Exhibit 11)

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EXHIBITS

NUMBER	DESCRIPTION
1	Memorandum of Activity dated August 21, 2013, Other - Case Predication.
2	Memorandum of Activity dated September 3, 2013, Personal Interview:
3	Memorandum of Activity dated September 25, 2013, Personal Interview: Company, Customs and Border Protection.
4	Memorandum of Activity dated September 25, 2013, Personal Interview: Customs and Border Protection.
5	Memorandum of Activity dated November 13, 2013, Personal Interview: Customs and Border Protection.
6	Memorandum of Activity dated December 6, 2013, Personal Interview:
7	Memorandum of Activity dated December 18, 2013, Personal Interview: Customs and Border Protection.
8	Memorandum of Activity dated December 18, 2013, Interview of Customs and Border Protection.
9	Memorandum of Activity dated December 18, 2013, Personal Interview: Customs and Border Protection.
10	Memorandum of Activity dated January 6, 2014, Telephonic Interview: DHS Civil Rights and Civil Liberties.
11	Memorandum of Activity dated January 10, 2014, Personal Interview:
12	Memorandum of Activity dated September 9, 2013, Interview of
13	Memorandum of Activity dated September 9, 2013, Interview of CBP

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REPORT OF INVESTIGATION

14	Memorandum of Activity dated September 9, 2013, Interview of CBP
15	Memorandum of Activity dated September 9, 2013, Interview of CBP
16	Memorandum of Activity dated September 25, 2013, Personal Interview: Customs and Border Protection.
17	Memorandum of Activity dated December 6, 2013, Personal Interview: Customs and Border Protection.
18	Memorandum of Activity dated December 18, 2013, Personal Interview: Customs and Border Protection.
19	Memorandum of Activity dated February 3, 2014, Interview of
20	Memorandum of Activity dated February 7, 2014, Interview of

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Exhibit 1

U.S. Department of Homeland Security



MEMORANDUM OF ACTIVITY

Type of Activity: Other - Case Predication

Case Number: 113-CBP-WFO-00139 | Case Title: TECS Terrorist Records

On August 7, 2013, the U.S. Department of Homeland Security (DHS), Office of Inspector General (OIG), Washington Field Office initiated this investigation after DHS OIG Senior Management received a letter from Michael T. McCaul, Chairman, House Committee on Homeland Security, and Tom Coburn, Ranking Member, Senate Homeland Security and Governmental Affairs Committee, who requested an investigation into an allegation of alteration and/or deletion of TECS records dealing with possible links to terrorism. Additionally, the letter requested an investigation into the circumstances of the alleged administrative actions against the DHS complainant and whether the actions were appropriate.

Attachment:

 Letter from Representative McCaul and Senator Coburn to Charles Edwards, Deputy Inspector General, dated July 31, 2013.

Name, Title Signature and Date:	3 21 13 Revie	wing Official Name, Title, Signature, and Date:
Acting Special Agent in Charge		Assistant Special Agent in Charge

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Congress of the United States Washington, DC 20515

July 31, 2013

Dr. Charles K. Edwards Deputy Inspector General DHS Office of Inspector General Washington, D.C. 20528

Dear Dr. Edwards:

We appreciate you attending the briefing on Friday, July 26, 2013 that was presented to Committee staff concerning allegations by a DHS whistleblower. We request you conduct an investigation into the matters discussed, specifically the alteration and/or deletion of TECs records which deal with possible links to terrorism. Additionally, we would like you to investigate the circumstances of the alleged administrative actions against the whistleblower and whether they were appropriate.

We expect your office to investigate with particular sensitivity to the whistleblower's work situation and request ongoing updates as facts become known.

We appreciate you addressing this request in an expeditious manner. If you have any questions, please have your staff contact Dr. R. Nicholas Palarino, Deputy Chief of Staff/Policy, U.S. House of Representatives Committee on Homeland Security at 202-226-8417 and/or Dan Lips, Director of Homeland Security, Senate Homeland Security and Government Affairs Committee at 202-224-4751.

Sincerely,

Michael T. McCaul

Chairman

House Committee on Homeland Security

Tom Coburn

Ranking Member

Senate Homeland Security and Governmental

Affairs Committee

Washington, DC 20528 / www.oig.dhs.gov

September 10, 2015

Mr. William Marshall Judicial Watch 425 Third Street, SW Suite 800 Washington, DC 20024

Subject: Judicial Watch, Inc. v. U.S. Department of Homeland Security (Civil Action No. 1:15-00222-RBW), Third Interim Response

Dear Mr. Marshall:

This is the Department of Homeland Security (DHS) Office of Inspector General's (OIG's) third interim response to Judicial Watch's Freedom of Information Act (FOIA) request for (1) a copy of a DHS-OIG report regarding a "hands off list' purportedly maintained by DHS, [U.S.] Immigration and Customs Enforcement (ICE) and/or [U.S.] Customs and Border Protection (CBP) used to allow certain individuals to enter the United States, who had been previously denied entry to the United States or been made to undergo secondary screening by CBP based on suspicion of terrorism ties;" and (2) all communications to or from former Acting/Deputy Inspector General Charles Edwards regarding that report from May 31, 2013, to May 31, 2014. This response is provided in accordance with the Joint Status Report of July 17, 2015, which was filed in the United States District Court for the District of Columbia in the above-captioned matter.

You were notified that to locate records responsive to Judicial Watch's request, we initiated searches in the OIG's Front Office and its Offices of Legislative Affairs, Investigations, Management and Counsel.

In response to item 1 of Judicial Watch's request, we located one report of investigation (ROI). We produced releaseable portions of the ROI's investigative summary and exhibit 1 with our second interim response. Except for one compact disc referenced in Exhibit 5 of the ROI, we have completed processing the ROI, and we are producing the releaseable portions of the ROI's remaining exhibits with this response. We plan to complete our processing of the compact disc prior to the next scheduled production date of November 12, 2015.

With respect to item 2 of Judicial Watch's request, we have completed our searches and plan to produce releaseable portions of responsive records prior to the next scheduled production date of November 12, 2015.

We reviewed the enclosed records under the FOIA to determine whether they may be accessed under the FOIA's provisions. Based on that review, this office is providing the following:

19	_ page(s) are released in full (RIF);
56	_ page(s) are released in part (RIP);
23	_ page(s) and 1 CD are withheld in full (WIF);
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552(b)(4)	552(b)(7)(B)	□552(b)(7)(F)	Other:

Exemption 3, 5 U.S.C. § 552(b)(3)

Exemption 3 protects "information specifically exempted from disclosure by [another] statute." 5 U.S.C. § 552 (b)(3). In this instance the Inspector General Act of 1978, 5 U.S.C. app. § 7(b), exempts from disclosure information that could disclose the identity of an employee who provided information to the OIG. DHS-OIG is, therefore, withholding information which would lead to the revelation of such information.

Exemption 6, 5 U.S.C. § 552(b)(6)

Exemption 6 allows withholding of "personnel and medical files and similar files the disclosure of which would constitute a clearly unwarranted invasion of personal privacy." 5 U.S.C. § 552(b)(6) (emphasis added). DHS-OIG is invoking Exemption 6 to protect the names of third parties and any information that could reasonably be expected to identify such individuals, including job titles, locations, actions and other information.

Exemption 7(C), 5 U.S.C. § 552(b)(7)(C)

Exemption 7(C) protects from public disclosure "records or information compiled for law enforcement purposes...[if disclosure] could reasonably be expected to cause an unwarranted invasion of personal privacy." 5 U.S.C. § 552(b)(7)(C). DHS-OIG is invoking Exemption 7(C) to protect the names of third parties and any information that could reasonably be expected to identify such individuals in these investigative records, including job titles, locations, actions and other information.

Exemption 7(E), 5 U.S.C. § 552(b)(7)(E)

Exemption 7(E) protects all law enforcement information that "would disclose techniques and procedures for law enforcement investigation or prosecution, or would disclose guidelines for law enforcement investigations or prosecution if such disclosure could reasonably be expected to risk circumvention of the law." 5 U.S.C. § 552(b)(7)(E). DHS-OIG is withholding from disclosure specific information pertaining to a terrorist watch list which could reasonably be expected to risk circumvention of the law.

Additionally, pursuant to consultations with the U.S. Customs and Border Protection (CBP) and the Federal Bureau of Investigation, those entities redacted certain other information that could reasonably be expected to risk circumvention of the law if released. Those redactions are marked as "per CBP" or "per FBI" in the enclosed documents.

Referrals

Additionally, 46 pages were referred to CBP, for processing and direct response to Judicial Watch. Further, 3 pages were referred to the FBI for processing and direct response to Judicial Watch.

Appeal

Although I am aware that your request is the subject of ongoing litigation and appeals are not ordinarily acted on in such situations, I am required by statute and regulation to inform you of your right to file an administrative appeal. If you choose to file an administrative appeal of redactions made by DHS-OIG, it must be in writing and received within 60 days of the date of this response.¹ Please address any appeal of DHS-

⁹¹⁷

¹ For your information, Congress excluded three discrete categories of law enforcement and national security records from the requirements of the FOIA. See 5 U.S.C. 552(c) (2006 & Supp. IV 2010). This response is limited to those records that are subject to the requirements of the FOIA. This is a standard notification that is given to all our

OIG's action to: FOIA/PA Appeals Unit; DHS-OIG Office of Counsel; Stop 0305; 245 Murray Lane, SW; Washington, DC 20528-0305. Both the envelope and letter of appeal must be clearly marked, "Freedom of Information Act Appeal." Your appeal letters must also clearly identify this response. Additional information on submitting an appeal is set forth in the DHS regulations at 6 C.F.R. § 5.9.

If you choose to file an administrative appeal of redactions made by CBP, you must send your appeal and a copy of this letter, within 60 days of the date of this letter, to: FOIA Appeals, Policy and Litigation Branch, U.S. Customs and Border Protection, 799 Ninth St. NW, Washington, DC 20229-1177. Both the envelope and letter of appeal must be clearly marked, "Freedom of Information Act Appeal." Your appeal letters must also clearly identify this response. Additional information on submitting an appeal is set forth in the DHS regulations at 6 C.F.R. § 5.9.

If you choose to file an administrative appeal of redactions made by the FBI, you may write to the Director, Office of Information Policy (OIP), U.S. Department of Justice, 1425 New York Ave., NW, Suite 11050, Washington, DC 20530-0001, or you may submit an appeal through OIP's eFOIA portal at http://www.justice.gov/oip/efoia-portal.html. Your appeal must be received by OIP within sixty days from the date of this letter to be considered timely. The envelope and the letter should be clearly marked "Freedom of Information Appeal." Please cite the FOIPA Request Number (FBI #1327753-000) in any correspondence to OIP for proper identification of your request.

DHS-OIG will provide you with another response as it pertains to the remaining responsive records.

Sincerely,

(Anest Marwaha

for

Stephanie L. Kuehn

Supervisory FOIA/PA Disclosure Specialist

Enclosures

Exhibit 2

U.S. Department of Homeland Security

b3

Homeland Security

MEMORANDUM OF ACTIVITY

Case Number: I13-CBP-WFO-00549	Case Title: TECS Terrorist Records
Customs and Border Protection (CBP), was i , Special Agent (SA), DHS Office of I Washington Field Office (WFO), and	Inspector General (OIG), Office of Investigations (INV) , Senior Special Agent (SSA) DHS OIG INV ng complaint about the removal and/or modification
Prior to the interview, was informed to it was voluntary. also acknowledged that before and/or during the interview.	that the telephone interview was being recorded and that was aware of right to confer with attorney
provided the following information.	
has been with DHS since , and then in has been stationed in have a Secret clearance and TECS level 2 access	was a Customs and Border Protection Officer (CBPO throughout career with DHS. claimed to cess.
In 2004 began doing counterterrorism	reports for DHS.
In 2006, was assigned to sent him to Deception Detection and Elicitati Training Center (FLETC). While in the train players	when wrote ". (Attachment 1) While assigned to CBI ion Response training at the Federal Law Enforcement ning class, shared with some of the rol
In late summer/early fall 2006, CBP manage CBP assigned to with CB (now	
Name, Title, Signature, and Date: 9/3/13 Special Agent	Reviewing Official Name Title Signature and Date: 9/3/13 Acting Specing regent to County:
IMP This report is intended solely for the official use of the Departmen Inspector General. This report remains the property of the Office part, outside the Department of Homeland Security, without prior	ORTANT NOTICE Int of Homeland Security, or any entity receiving a copy directly from the Office of of Inspector General, and no secondary distribution may be made, in whole or in authorization by the Office of Inspector General. Public availability of the report S.C. 552. Unauthorized disclosure of this report may result in criminal, civil, or

Page 1 of 4 Item #: 2 INV FORM-09

All redactions in this document are pursuant to FOIA exemptions (b)(6) and (b)(7)(C). Any additional exemptions used are indicated in the margin near their redaction. MEMORANDUM OF ACTIVITY

In 2006, authored a Memorandum of Intelligence Report (MOIR) on the
but was permitted to upload a "three-page executive summary". CBP never gave a "formal" reason why MOIR was never uploaded, but it was understanding that CBP management did not believe the contents of the MOIR. CBP management believed was making unfounded allegations against individuals.
was shut down on was was told that since was was had to do was related work.
Over the course of the next three (3) years, added approximately 15-20 MOIRs to the executive summary in TECS. subsequently added linked records to those MOIRs, and that was where the 820 records that was a later ordered to modify originated. executive summary is still in TECS.
CBP. In requested, through reported to FLETC for CBPO training. was there until continued adding records to TECS.
In received a call from an officer in the port regarding TECS records on already existed, and had "stacked" or "linked" entries to those records. records had linked to an and go through secondary inspection. At the time,
The next day, received a call from the Director of Field Operations (DFO) office, who instructed to modify the records so that would not be stopped in the future. assumed this happened because of the record as instructed. At the time, was supervisor.
On met with During the meeting, mentioned case on later instructed to modify all of records in TECS by removing all references to terrorism was assigned to monitor and was not allowed to create MOIRs or input linked records into TECS told they had conference calls with headquarters about entering terrorism subjects into TECS.
records into TECS in a similar manner. However, was never told to remove or modify the records entered.
IMPORTANT NOTICE This report is intended solely for the official use of the Department of Homeland Security, or any entity receiving a copy directly from the Office of
Inspector General. This report remains the property of the Office of Inspector General, and no secondary distribution may be made, in whole or in part, outside the Department of Homeland Security, without prior authorization by the Office of Inspector General. Public availability of the report

INV FORM-09 Page 2 of 4 Item #: 2

administrative penalties.

supervisors cited a 2007 m Terrorists to the Terrorist Screening directive which stated		dance for Nomina	ting Known or Sus	pected
			however,	argued
that the directive				
				b
			CBP n	nanagement
told was being				
to primary screening. The records on individuals.	anagement reassig records created on			only the
Since the modification of TECS Terrorist Watch List. told for vetting.		nas nominated of the individuals	individuals nominated were	
CBP to to to the provided the notindividuals who could verify we	was unable to		Center (NTC) from of supervisor at and	
In late 2012, CBP and supervisor was stated to entered it into TECS.	. While in this u	nnit,	assigned to	the unit,
On or about removed from TECS. On October the misuse of TECS, because halinked records.			was being investig	
stated that				
Stated that				
				
				b3
mentioned that this	was later used as		الما فنفند	when
received a			112-	
			-	
This report is intended solely for the official use of	IMPORTANT the Department of Homels		receiving a copy directly fro	om the Office of
Inspector General. This report remains the property part, outside the Department of Homeland Security, will be determined by the Office of Inspector Gene administrative penalties.	of the Office of Inspecto without prior authorization	r General, and no secondar on by the Office of Inspecto	y distribution may be made or General. Public availabil	ity of the report

*All redactions in this document are pursuant to FOIA exemptions (b)(6) and (b)(7)(C).

Any additional exemptions used are indicated in the margin near their redaction.*

MEMORANDUM OF ACTIVITY

A complete audio recording of this interview is attached and will be maintained in the Original Office Case File. (Attachment 2)

Attachments:

- 1. dated by
- 2. One (1) compact disc dated August 30, 2013 containing an audio recording of the telephone interview with

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INV FORM-99 Page 4 of 4 Item #: 2

Deletion Page

Requester:	William I	Marshall			
Request #:	2014-143				
5	Page by D	s and 1 HS/OIC	CD are w G and the nptions ar	followin	g
	NS CLAIMED) :			
FOIA: 5 U.S	.C. § 552				
b(1)	b(2)	b(3):			
b(4)	b(5)	b (6)	b(7)(A)	b (7)(C)	b(7)(D)
b(7)(E)	b(7)(F)				
PRIVACY AC	T: 5 U.S.C. §	552a			
d(5)	j(1)	j(2)	k(1)	k(2)	k(3)
k(4)	k(5)	k(6)	k(7)		

Description of Document withheld: A document that we are unable to segregate as the document itself would identify the complainant. Additionally, OIG withholds a cd containing a recording of OIG's interview with the complainant. Such a recording of the complainant's voice would identify the complainant.

Exhibit 3

U.S. Department of Homeland Security



MEMORANDUM OF ACTIVITY

Type of Activity: Personal Interview:	, Customs and Border Protection
Case Number: I13-CBP-WFO-00549	Case Title: TECS Terrorist Records
	of interviewed by Special Agent (SA), office of Inspector General (OIG), Office OIG), Office OIG (OIG), OIG (OIG
has been	is a land and and
H	le is also responsible for
provided the following information:	

The NTC was established in 2002 to target criminal and terrorism suspects trying to enter the U.S. The NTC coordinates with the Terrorist Screening Center (TSC), which is maintained by the Federal Bureau of Investigation (FBI). The TSC maintains the U.S. government's consolidated Terrorist Watchlist—a single database of identifying information about those known or reasonably suspected of being involved in terrorist activity. Information gained from DHS components (e.g. information gained from CBP inspections and screenings) can be passed to the TSC, and information from the TSC can be passed to DHS entities such as CBP to prohibit watchlisted individuals from entering the country.

The TSC establishes the criteria for how individuals are nominated to the watchlist by placing strict criteria on the two databases the FBI maintains – the Terrorist Identities Datamart Environment (TIDE) and the Terrorist Screening Database (TSDB). The TIDE is the U.S. government's central database on known or suspected international terrorists, and contains classified information provided by members of the Intelligence Community. The TSDB is the unclassified system run by the TSC which contains all of the Watchlisted subjects for screening and law enforcement purposes. The established criterions ensure that only accurate information is being added to the databases.

Name, Title, Signature, and Date:		Reviewing Official Name, Title, Signature, and Date:
	9/25/13	9/25/13
Special Ager		Acting Special Agent in Charge - Washington Field Office

*All redactions in this document are pursuant to FOIA exemptions (b)(6) and (b)(7)(C). Any additional exemptions used are indicated in the margin near their redaction. MEMORANDUM OF ACTIVITY

From was the NTC	
Project (Project). was assigned work on was already linking persons in TECS to and had created a Memorandum of Information Received (MOIR) ² on was only supposed to research	7E
and document finding in the Targeting Framework ³ . was instructed not to put individuals on the Watchlist, but instead document them for nomination. TECS records were created to identify the nomination while it was being reviewed.	
After a meeting between the NTC, DHS Privacy Office and DHS Office for Civil Rights and Civil Liberties, it was determined that individuals could only be "watchlisted" based on an association with a known or suspected terrorist already "watchlisted" in the TSDB – not based on their affiliation with organization).	7E
When returned to continued to do two things. First, continued to enter subjects into TECS based on their affiliation with continued to enter subjects into TECS under the authority had been granted while had been granted while had been granted while had been established. The had moved in other directions, and new guidelines had been established. The was unaware of the new protocols and objectives, and entered numerous records into TECS which were not in compliance. During this time, mominated some individuals to the Watchlist, but mominations were declined because there were constrained to do two things. First, continued to enter subjects into TECS under the authority had been granted while was unaware of the new protocols and objectives, and entered numerous records into TECS which were not in compliance. During this time, continued to do two things. First, continued to do two the subject to the first continued to do two things. First, continued to do two the first continued to do two things. First, continued to do two things. First, continued to do	7E
The proper process for a CBP officer to nominate a subject to the Watchlist requires the officer to submit the nomination to his supervisor (GS-13 or above). After reviewing the nomination, the supervisor can forward it to the NTC, or they can refuse to submit it. A CBP supervisor does not have to forward nominations they feel are not worthy of submission. According to how to create a TECS record for NTC purposes is a Standardized Operating Procedure.	
² A Memorandum of Information Received (MOIR) is a TECS record which documents information an officer found,	7E

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INV FORM-09 Page 2 of 2 Item #: 5

Targeting Framework is the case management system for the National Targeting Center

Exhibit 4

Homeland Security

7E

MEMORANDUM OF ACTIVITY

Case Number: I13-CBP-WFO-00549	Case Title: TECS Terrorist Records
Center (NTC) was interviewed by Special As	(OIG), Office of Investigation (INV), Washington Field
provided the following information:	
has been at the NTC for approximately knew	at the NTC
approximately ago. described in" and focused on project.	as "bright", but said that had to be "reigned 7E
	as assigned to Project.
	continued to work on the I no legitimate authority to do so. Since departure; by Office and DHS Office for Civil Rights and Civil
contacted supervisors in reference the NTC project if continued to that the project had evolved, and the work newly established SOPs.	
	ersation with referenced in knows spoke with him regarding
In a DHS OIG Memorandum of Activity dated August 22, 2 OIG, Field Office, Senior Special Agent (SSA), about TECS records and was advised these the NTC for review.	records should not have been entered in TECS and should be forward to
Name, Title, Signature, and Date: 9/25/13 Special Agent	Reviewing Official Name, Title, Signature, and Date: Acting Special Agent in Charge – Washington Field Office
IMP This report is intended solely for the official use of the Departmer Inspector General. This report remains the property of the Office part, outside the Department of Homeland Security, without prior	ORTANT NOTICE It of Homeland Security, or any entity receiving a copy directly from the Office of of Inspector General, and no secondary distribution may be made, in whole or in authorization by the Office of Inspector General. Public availability of the report. S.C. 552. Unauthorized disclosure of this report may result in criminal, civil, or

INV FORM-09 Page 1 of 2 Item #: 6

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MEMORANDUM OF ACTIVITY

stated that modifying TECS records to ensure compliance with established policy would be an appropriate action.

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INV FORM-09 Page 2 of 2 Item #: 6

Exhibit 5

U.S. Department of Homeland Security



MEMORANDUM OF ACTIVITY

Γype of Activity: Personal Interview:	, Customs and Border Protection
Case Number: I13-CBP-WFO-00549	Case Title: TECS Terrorist Records
of Inspector General (OIG), Office of Invest	Customs and Border Protection (CBP), was Department of Homeland Security (DHS), Office tigation (INV), Washington Field Office (WFO) at the te 510, Arlington, VA regarding complaint that red and deleted.
and (Acting) DHS Inspector General Charle	
Attachment:	
 One (1) Compact Disc containing OIG on November 13, 2013. 	files provided by to SA , DHS

Name, Title, Signature, and Date:		Reviewing Official Name, Title, Signature, and Date:
	11/13/13	13/13
Special Agent	1	Acting Special Agent in Charge - Washington Field Office

Homeland Security

MEMORANDUM OF ACTIVITY

Case Number: 113-0	CBP-WFO-00549	Case Title: TECS Terrorist Records
Center (NTC) was int Security (DHS), Office	terviewed by Special Age ce of Inspector General NTC, located at 12379	ms and Border Protection (CBP), National Targeting gent (SA) ————————————————————————————————————
provided the	e following information	
is a NTC. He met all employees assigne considered a fi		serves as the the NTC the NTC three weeks of training (provided to attended. stated that he
said that knowledgeable about level. In his opinion,	and	expertise. He considered to be very said that converses on the subject at a very high smore about than supervisors at
		with about the deletion and modification of incident occurred. He said he was sympathetic to
stated that he did not records had merit befor not had iden important than wheth	think so. He said that is ore they were deleted on tified individuals with er protocol was follower	ication of TECS records was appropriate, it would have been more suitable to determine if the raltered. Said that the main issue was whether ties to terrorist suspects. He said that was more red. Felt that, if necessary, the protocol should red to the NTC for vetting.
also pointed	out that any information	
Name, Title, Stonature, and Date: Special Agent – Washington Field	12/6/13	Reviewing Official Name, Title, Signature, and Date: Acting Special Agentus Charge - Washington Field Office
This report is intended solely for Inspector General. This report part, outside the Department of	IMP or the official use of the Departmen remains the property of the Office Homeland Security, without prior	ORTANT NOTICE at of Homeland Security, or any entity receiving a copy directly from the Office of of Inspector General, and no secondary distribution may be made, in whole or in authorization by the Office of Inspector General. Public availability of the report S.C. 552. Unauthorized disclosure of this report may result in criminal, civil, or

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MEMORANDUM OF ACTIVITY suggested that supervisors in be asked the following supervisor. questions: "Who ordered the deletion of the records?" and "What was the motivation?" said that nominations to the NTC had to be approved through chain-ofsupervisors could use their discretion as to whether to submit nominations command, and that on to the NTC. In opinion, the supervisors should have a very good reason for not forwarding the nomination. If nominations for the watch list were not being submitted, wondered where the breakdown was. did not know how many nominations from the field get overturned by supervisors. said that the NTC maintains interaction with various law enforcement and intelligence agencies and the National Counter-Terrorism Center (NCTC), and that he has come to realize that no single agency knows the "whole picture". The NTC processes approximately nominations to the watch list annually, so it is obvious that not everyone with ties to terrorists/terrorism is already

had no definitive information on why transfer to the NTC was rescinded.

investigations being undertaken by other agencies. Because of this, there would be no reason for

anyone to assume that any other entity is investigating the targets of

said that it is highly unlikely that supervisors have any information on

investigations.

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INV FORM-09 Page 2 of 2 Item #: 9

U.S. Department of Homeland Security



MEMORANDUM OF ACTIVITY

Type of Activity: Personal Interview:	" Customs and Border Protection
Case Number: I13-CBP-WFO-00549	Case Title: TECS Terrorist Records
Department of Homeland Security (DHS), O	Customs and interviewed by Special Agent (SA), office of Inspector General (OIG), Office of the (WFO) and SA, that TECS records had been
Form 27 (Federal Employee Warning Form).	
is primary responsibility is the implementation subject records entered into TECS we	for CBP in of border security policy. In 2010, was the first to notice that a number of
lookouts in TECS. According to 7E per CBP 7E per CBP 7E per CBP explained that CBP officers who fellows	E per CBP It an individual needed to be placed in the Terrorist te a nomination package on that subject and forward it proper vetting.

Reviewing Official Name Title Signature and Date:
ting Specia-regent in Charge - washington rien Office 1943/13
r

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Obtained yid FOIA by Judicial Watch, Inc.

Any additional exemptions used are indicated in the margin near their redaction.*

MEMORANDUM OF ACTIVITY

In 2012, it was determined that was creating records in TECS, and linking them to an event with NTC ownership. had to continued to work on an NTC project work, the NTC would not "sign off" on work, and informed CBP that was not to link records to the NTC project. Again, TECS entries had to be modified to comply with NTC guidance.
stated that some of the MOIRs entered into TECS contained potentially valuable information; however, the information could not be easily accessed by line officers. First, MOIRs were incredibly detailed, and not easily read for relevant content. Second, the reports were derived from open-source material which could not be readily verified. Stated that this underscored the need for to submit individuals to the NTC through the nomination process so that all of gathered intelligence could be read through and verified. CBP – particularly at the port – did not have the resources to validate all of work.
said that MOIRs and subject records in TECS should have been approved by supervisors. It is did not know who signed off on MOIRs and/or subject records. It is stated that he does not trust with access to CBP databases, and said that he needs oversight when accessing CBP systems.
stated that he has years of experience with CBP, and he is comfortable with CBP's policy on how terrorist-related records are entered into TECS. said that TECS is "full of garbage" because so many people can enter records. He believes the policy of nominating people to the watchlist rather than CBP officers creating lookouts independently is a good one. stated, "It should be hard to get a record in TECS."
stated that stated is very good at what does, and said that has a wealth of knowledge that he doubts any other CBP officer has.
Attachments:
1. Federal Employee Warning Form, dated December 17, 2013.
2. Non-Disclosure Form, dated December 17, 2013.

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Department of Homeland Security

FEDERAL EMPLOYEE WARNING FORM

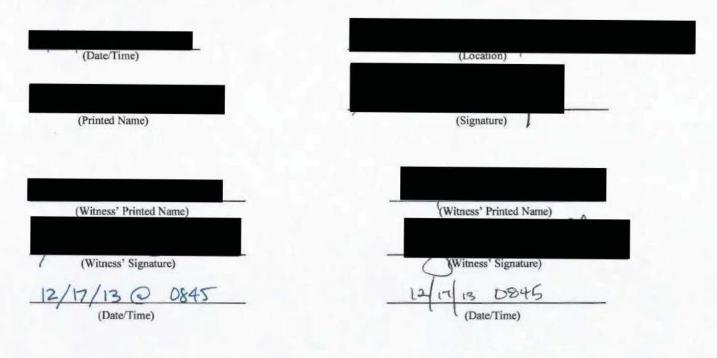
You are being asked to provide information as part of an investigation being conducted by the Office of the Inspector General into alleged misconduct and/or improper performance of official duties. This investigation is being conducted pursuant to the Inspector General Act of 1978, as amended.

This is a voluntary interview. Accordingly, you do not have to answer questions. No disciplinary action will be taken against you solely for refusing to answer questions.

Any statement you furnish may be used as evidence in any future criminal proceeding or agency disciplinary proceeding, or both.

ACKNOWLEDGMENT

I understand the warnings and assurances stated above and I am willing to make a statement and answer questions. No promises or threats have been made to me and no pressure or coercion of any kind has been used against me.



Advice of Rights (Garrity)

INV FORM-27 (06/13)



Department of Homeland Security

Disclosure Warning for Non-Bargaining Unit Employees "WARNING NOT TO DISCLOSE INVESTIGATIVE INFORMATION"

You are being interviewed as part of a continuing, official investigation by the U.S. Department of Homeland Security, Office of Inspector General. As this investigation involves a sensitive matter, you are instructed not to discuss the nature of this interview with any other person(s), except private legal counsel.

Failure to comply with this directive could subject you to disciplinary and/or criminal action for interfering with or impeding an official investigation.

I, (Print Name)		ead and understand the above warning.
× Employee	(signature)	Date:_
Special Agent	_(print name)	Date: 12/17/13
Special Agent Department of Homeland Sec Office of Inspector General	(signature)	
1	(print name)	Date: 12 17 13
Witness	_(signature)	

Homeland Security

MEMORANDUM OF ACTIVITY

Type of Activity: Personal Intervi	iew:	, Customs and Border Protection
Case Number: I13-CBP-WFO-	00549	Case Title: TECS Terrorist Records
	e of Inspector C and SA	Customs and Border by Special Agent (SA), Department of General (OIG), Office of Investigation (INV), DHS OIG INV, Field Office, at the regarding the complaint made by CS records had been inappropriately altered and
27 (Federal Employee Warning F	form). (Attachm non-disclosure	Beckwith / Garrity rights via DHS OIG INV Formment 1) acknowledged those rights in warning via DHS OIG INV Form 18 (Disclosure Attachment 2)
provided the following inf	formation:	
is the was the state said supervisor was	ted that in 2010	and is a From and from to he was the l. He who was
	n". remove loograded. ds was the righ	remove the terrorism references from kouts on subjects who were previously recognized at the time that this was a "big deal". thing to do; but, he also recognized that was
records created were linke organizations or activities.	d to Memorand said they obvi	terrorist-related", stated that the subject dums of Information Received (MOIRs) on terrorist ously were not related to drug smuggling, human even if the subject of the record was coded as a
Name, Title, Signature, and Date: Special Agent – Washington Field Office	12/18/13	Reviewing Official Name, Title, Signature, and Date: 12/18/13 Acting Special Agent in Charge – Washington Field Office
Inspector General. This report remains the proper part, outside the Department of Homeland Securi	of the Department of I orty of the Office of In ty, without prior author	ANT NOTICE Iomeland Security, or any entity receiving a copy directly from the Office of spector General, and no secondary distribution may be made, in whole or in prization by the Office of Inspector General. Public availability of the report 552. Unauthorized disclosure of this report may result in criminal, civil, or

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Any additional exemptions used are indicated in the margin near their redaction.*

MEMORANDUM OF ACTIVITY

7E per CBP Comments in the remarks section of records also generally made reference to terrorist organizations or activities.
said that records were causing individuals entering the country (regardless of which port they entered) to be referred to secondary screening multiple times. said that considered individuals "guilty by association". created subject records in TECS on individuals because they attended open conferences or seminars with watchlisted subjects. connections were too tenuous, or were gained through open-source material which could not be verified.
reiterated that CBP officers who felt an individual needed to be placed in the Terrorist Screening Database (TSDB) were to complete a nomination package on that subject and forward it to the National Targeting Center (NTC) for proper vetting. felt strongly that any individual in the records being modified needed to be forwarded to the NTC for vetting, to complete the nomination package and it would be sent to the NTC. did not provide him with any nomination packages.
stated that it was a CBP officer's job to conduct inspections and report the results to the NTC, who had "the big picture". According to it is not a CBP officer's job to create lookouts.
In 2012, it was determined that was creating records in TECS, and linking them to an event with NTC ownership. had continued to work on an NTC project work, the NTC would not "sign off" on work, and informed CBP that was not to link to link records to the NTC project. It was understanding that was to route work through the NTC, not enter the information directly into TECS Again, TECS entries had to be modified to comply with NTC guidance. stated that he removed approximately 40 records related to with approval.
said that would not have been able to enter records into TECS without supervisor approval; however, prior to the initial records modification in 2010, no one had any idea that what was doing was a problem. According to the records modification in 2010 was not a disciplinary action or punitive in nature. CBP management just realized that records were not in compliance with CBP policy, so the records were modified. was disciplined after the 2012 incident because had known by then that was not allowed to enter terrorist-related lookouts in TECS. guessed that those records may have been approved by a supervisor unfamiliar with the 2010 incident as a result of "supervisor shopping". speculated that it could have been
said that to his knowledge, was never told could not enter MOIRs into TECS. was only told he could not link subject records to those MOIRs. was unaware of any other
IMPORTANT NOTICE This report is intended solely for the official use of the Department of Homeland Security, or any entity receiving a copy directly from the Office of

Inspector General. This report remains the property of the Office of Inspector General, and no secondary distribution may be made, in whole or in part, outside the Department of Homeland Security, without prior authorization by the Office of Inspector General. Public availability of the report will be determined by the Office of Inspector General under 5 U.S.C. 552. Unauthorized disclosure of this report may result in criminal, civil, or administrative penalties.

Page 2 of 3 Item #: 12 INV FORM-09

All redactions in this document are pursuant to FOIA exemptions (b)(6) and (b)(7)(C). Any additional exemptions used are indicated in the margin near their redaction. MEMORANDUM OF ACTIVITY

CBP officer specifically given this same directive, but CBP policy.	believed it to be the understanding based on
was not aware of any nomination packages NTC.	supervisors refused to forward to the
stated that he would not be surprised if 2012, but he had no direct knowledge of any specifics. nothing wrong up to that point, but when continuous to, was disobeying a direct order. Obviously, the	According to had done nued to enter terrorist-related after being told
said is very good at what does, but within CBP policy.	needs to be monitored to ensure stays
Attachments:	
1. Federal Employee Warning F	orm, dated December 17, 2013.
2 Non-Disclosure Form dated I	December 17, 2013

IMPORTANT NOTICE

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INV FORM-09 Page 3 of 3 Item #: 12



Department of Homeland Security

FEDERAL EMPLOYEE WARNING FORM

You are being asked to provide information as part of an investigation being conducted by the Office of the Inspector General into alleged misconduct and/or improper performance of official duties. This investigation is being conducted pursuant to the Inspector General Act of 1978, as amended.

This is a voluntary interview. Accordingly, you do not have to answer questions. No disciplinary action will be taken against you solely for refusing to answer questions.

Any statement you furnish may be used as evidence in any future criminal proceeding or agency disciplinary proceeding, or both.

ACKNOWLEDGMENT

I understand the warnings and assurances stated above and I am willing to make a statement and answer questions. No promises or threats have been made to me and no pressure or coercion of any kind has been used against me.

(Date/Time)	(Location)
(Printed Name)	(Signature)
(Witness' Printed Name)	(Witness' Printed Name)
(Witness' Signature) 2/17/13 @ 0940	(Witness' Signature)
11/13 (0 0140	(Date/Time)

Advice of Rights (Garrity)

INV FORM-27 (06/13)



Department of Homeland Security

Disclosure Warning for Non-Bargaining Unit Employees "WARNING NOT TO DISCLOSE INVESTIGATIVE INFORMATION"

You are being interviewed as part of a continuing, official investigation by the U.S. Department of Homeland Security, Office of Inspector General. As this investigation involves a sensitive matter, you are instructed not to discuss the nature of this interview with any other person(s), except private legal counsel.

Failure to comply with this directive could subject you to disciplinary and/or criminal action for interfering with or impeding an official investigation.

I,(Print Name)	, have re	ead and understand the above warning.
Employee / /	(signature)	Date:
Special Agent	(print name)	Date: 12/13/13
Special Agent Department of Homeland Secur Office of Inspector General	(signature)	
	(print name)	Date: 12/17/13
Witness	(signature)	



MEMORANDUM OF ACTIVITY

Type of Activity: Personal Interview: Customs and Border Protection	
Case Number: I13-CBP-WFO-00549	Case Title: TECS Terrorist Records
Office (WFO) and SA regarding the	Customs and Border Protection ecial Agent (SA) — Department of Homeland (OIG), Office of Investigation (INV), Washington Field G INV, Field Office, at the ne complaint made by CBP appropriately altered and deleted.
Form 27 (Federal Employee Warning Form)	ed of his Beckwith / Garrity rights via DHS OIG INV). (Attachment 1) acknowledged those rights disclosure warning via DHS OIG INV Form 18 ged in writing. (Attachment 2)
provided the following informati	on:
is a	
is when is working in	was
	approval. IOILs – unlike a Memorandum of ed to be the result of a personal interview or screening of which indicated should not be entering "third
Name, Title, Signature, and Date: Special Agent – Washington Field Office 12/18/13	Reviewing Official Name Title Signature and Date: Acting Special Agent in Charge – Washington Field Office 12/18/13
IMI This report is intended solely for the official use of the Departme Inspector General. This report remains the property of the Office part, outside the Department of Homeland Security, without prior	PORTANT NOTICE mut of Homeland Security, or any entity receiving a copy directly from the Office of e of Inspector General, and no secondary distribution may be made, in whole or in rauthorization by the Office of Inspector General. Public availability of the report I.S.C. 552. Unauthorized disclosure of this report may result in criminal, civil, or

All redactions in this document are pursuant to FOIA exemptions (b)(6) and (b)(7)(C). Any additional exemptions used are indicated in the margin near their redaction. MEMORANDUM OF ACTIVITY

approve the TECS entry,	the CBP policy. attempt to
	into TECS via the IOIL instead of the MOIR, and attempt to have
(who is	were viewed as attempts by
to circumvent routed through him for review.	(Attachment 3) mandate that all of
does not recall	ever giving him a nomination package to forward to the National
Targeting Center (NTC). would have forwarded it on.	stated that if had given him a nomination package, he
He stated that the policy provide "flooded with junk".	rrent system for entering terrorist-related subject records works well. des for a system of "checks and balances" and keeps TECS from being stated that he thinks the NTC is the best entity to review officers and ensure that only quality information is uploaded to the
Attachments:	
1. Fe	ederal Employee Warning Form, dated December 17, 2013.
2. N	on-Disclosure Form, dated December 17, 2013.
3. Email from	to dated 2013.

IMPORTANT NOTICE

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INV FORM-09 Page 2 of 2 Item #: 14



Department of Homeland Security

FEDERAL EMPLOYEE WARNING FORM

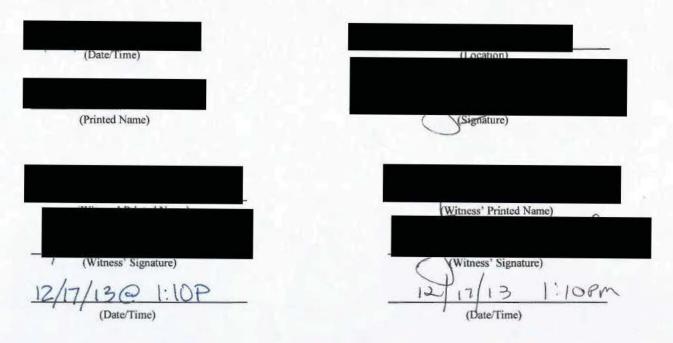
You are being asked to provide information as part of an investigation being conducted by the Office of the Inspector General into alleged misconduct and/or improper performance of official duties. This investigation is being conducted pursuant to the Inspector General Act of 1978, as amended.

This is a voluntary interview. Accordingly, you do not have to answer questions. No disciplinary action will be taken against you solely for refusing to answer questions.

Any statement you furnish may be used as evidence in any future criminal proceeding or agency disciplinary proceeding, or both.

ACKNOWLEDGMENT

I understand the warnings and assurances stated above and I am willing to make a statement and answer questions. No promises or threats have been made to me and no pressure or coercion of any kind has been used against me.



Advice of Rights (Garrity)

INV FORM-27 (06/13)



Department of Homeland Security

Disclosure Warning for Non-Bargaining Unit Employees "WARNING NOT TO DISCLOSE INVESTIGATIVE INFORMATION"

You are being interviewed as part of a continuing, official investigation by the U.S. Department of Homeland Security, Office of Inspector General. As this investigation involves a sensitive matter, you are instructed not to discuss the nature of this interview with any other person(s), except private legal counsel.

Failure to comply with this directive could subject you to disciplinary and/or criminal action for interfering with or impeding an official investigation.

(Print Name)	, have re	ead and understand the above warning.
Employee (signature)	Date:
Special Agent	_(print name)	Date: 12/17/13
Special Agent Department of Homeland Security Office of Inspector General	_(signature)	
	(print name)	Date: 12/13
Witness	(signature)	

Deletion Page

Requester:	David Shapiro
Request #	2010-028

1 page containing duplicate information is held in the file. The page contains an email duplicated in other areas of the exhibits and already referred to CBP for direct response to the requester.

Homeland Security

MEMORANDUM OF ACTIVITY

Case Number.	I13-CBP-WFO-	00549 Ca	se Title: TECS Te	rrorist Records
and Border Prot	SA) ton Field Office (WFO), via telepho	pector General (OI ne, regarding the co	t of Homeland Security , was interviewed by G), Office of Investigation omplaint made by Customs ECS records had been
Reston, VA on the already linking p Received (MOI) research and do individuals on the	cument finding ne Watchlist, but	Initiative' to in TECS. g in the Targeting I). Prior to , and had created a Framework. was well was hem for nomination	Targeting Center (NTC) in was assigned work the NTC, was Memorandum of Information was only supposed to s instructed not to put a. TECS records were created
and refere	er subjects into T enced the NTC ev directions, and ne ojectives, and enter one nominate	ECS under the authent. Since w guidelines had be ered numerous reco	heir affiliation with hority had been g howeveen established.	
is a	provided the follo	wing information:	was assigned to t	the NTC from
and has been	since	R	eviewing Official Name, Title, S	Sionature, and Date:
Name, Title, Signature, a	ton Field Office 1/6/1			Washington Field Office 1/6/14

Page 1 of 2 Item #: 15 INV FORM-09

All redactions in this document are pursuant to FOIA exemptions (b)(6) and (b)(7)(C). Obtained yid FOIA by Judicial Watch, Inc. Any additional exemptions used are indicated in the margin near their redaction. MEMORANDUM OF ACTIVITY

stated that current watchlisting guidelines ensure that an individual is not watchlisted based

Guidance Policy is maintained by the Screening Coordination Office (SCO) within the DHS Office of Policy. The latest version is dated March 2013. It is classified as a sensitive security document, and is therefore, not affixed as an attachment.	
was asked specifically about the sexplained the sex	71
Belonging to the terrorist Watchlist.	
described action of entering individuals into TECS with language that links them to terrorist activity without utilizing the nomination process through NTC as "totally inappropriate". stated that had followed the nomination process, the NTC would have ensured that subjects were not entered into TECS based solely on affiliation.	7E

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Item #: 15 Page 2 of 2 INV FORM-09

Homeland Security

7E

MEMORANDUM OF ACTIVITY

On January 9, 2014,	ist Records	Case Title: TECS Terror	0-00549	: I13-CBP-WFO-0	Case Number:
has been with CBP since NTC since He met for the first time while a case at the NTC On November 7, 2011, (Attachment 1) was acted as did not consider himself described as an "asset to CBP". He stated that was and has a "ton of knowledge". went on to say does not knowledge. went on to say does not knowledge said it was just a "matter of conwould not described some of but said there were also plenty of links that no one but understood. The work. could not recall whether he had any discussions about the TECS in but was aware that it happened. said sometimes created links without enough information to stated that doing so only "waters down" important cases that are for Department of State for further adjudication. Name, Title, Standard and Date: Reviewing Office Linear Table Classes.	tment of Homeland (INV), Washington Fiel Reston, VA, regarding	ent (SA) Department (SA) Depar	by Special Ag ector General (ted at 12379 S	was interviewed by b), Office of Inspect at the NTC, located made by CBP Office	Center (NTC) v Security (DHS) Office (WFO) a he complaint n
NTC since He met had, which paralleled a case at the NTC On November 7, 2011, (Attachment 1) was acted as did not consider himself went on to say does not known information. He stated that was went on to say does not known information. He stated that was went on to say does not known information. He stated that was went on to say went on to say does not known information. He stated that was went on to say does not known information. He stated that was just a "matter of conwould not described some of would not work. could not recall whether he had any discussions about the TECS in was aware that it happened. could not recall whether he had any discussions about the TECS in was aware that it happened. said			g information:	ided the following i	provid
described as an "asset to CBP". He stated that was and has a "ton of knowledge". went on to say does not knowledge. Said it was just a "matter of consider that would not described some of but said there were also plenty of links that no one but understood. That to regulate a lot of work. could not recall whether he had any discussions about the TECS in but was aware that it happened. said sometimes created links without enough information to stated that doing so only "waters down" important cases that are for Department of State for further adjudication. Reviewing Official Telescope Tel	and has been at the	first time while			
and has a "ton of knowledge". went on to say does not knowledge said it was just a "matter of consequence would not described some of but said there were also plenty of links that no one but understood. The had to regulate a lot of work. could not recall whether he had any discussions about the TECS in was aware that it happened. said sometimes created links without enough information to stated that doing so only "waters down" important cases that are for Department of State for further adjudication. Name, Title, Signature and Date: Reviewing Official Exercises Total States Total St		59.00	acted	(Attachment	
said it was just a "matter of condescribed some of described some of but said there were also plenty of links that no one but understood. I had to regulate a lot of work. could not recall whether he had any discussions about the TECS matter was aware that it happened. said sometimes created links without enough information to stated that doing so only "waters down" important cases that are for Department of State for further adjudication. Name, Title, Signature, and Date: Reviewing Official New Tele Florida.	"extremely intelligent" ow how to focus		wen	of knowledge".	and has a "ton o
but said there were also plenty of links that no one but work. had to regulate a lot of work. could not recall whether he had any discussions about the TECS not was aware that it happened. said sometimes created links without enough information to stated that doing so only "waters down" important cases that are for Department of State for further adjudication. Name, Title, Signature, and Date: Resigning Official Science and Date:		and the second s		He stated that	
could not recall whether he had any discussions about the TECS not was aware that it happened. said sometimes created links without enough information to stated that doing so only "waters down" important cases that are for Department of State for further adjudication. Name, Title, Signature, and Date: 1/10/14		one but understood.		Control of the Contro	
stated that doing so only "waters down" important cases that are for Department of State for further adjudication. Name, Title, Signature, and Date: 1/10/14 Reviewing Office 1 Nov. Title, Signature, and Date:	modifications with		er he had any	d not recall whether	
1/10/14			nly "waters do	d that doing so only	stated
	Tid		1/10/14		
IMPORTANT NOTICE This report is intended solely for the official use of the Department of Homeland Security, or any entity receiving	migton Field Office	The second secon			special Agent - washing

INV FORM-09 Page 1 of 2 Item #: 16

All redactions in this document are pursuant to FOIA exemptions (b)(6) and (b)(7)(C). Any additional exemptions used are indicated in the margin pear their redaction. MEMORANDUM OF ACTIVITY

said that he agrees with the nomination process currently in place. He stated DHS and CBP are doing what is necessary to ensure subjects who need to be in the system are put in the system.

Attachment:

1. Memorandum from to Director of NTC, dated November 7, 2011.

IMPORTANT NOTICE

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INV FORM-09 Page 2 of 2 Item #: 16

Deletion Page

NAME OF THE PARTY	William N 2014-143	CAMP SATURE TRACES ASSESSMENT OF THE SAME			
1	Page by D mark	(s) is/ar HS/OIC ed exer	e being we and the aption(s)	followin	g
EXEMPTIO	claim				
		•			
FOIA: 5 U.S	b(2)	b(3):			
b(4)	b(5)	b (6)	b(7)(A)	b (7)(C)	b(7)(D)
b(7)(E)	b(7)(F)				
PRIVACY AC d(5) k(4)	T: 5 U.S.C. § j(1) k(5)	552a j(2) k(6)	k(1) k(7)	k(2)	k(3)
d(5)	j(1)	j(2)		k(2)	k(3)

Description of Document withheld: The very nature of the withheld document could identify the witness.

U.S. Department of Homeland Security

Homeland Security

MEMORANDUM OF ACTIVITY

Case Number: I13-CBP-ATL-00549	Case Title:	Unknown
Special Agent integration in the Treasury Enforcement	rield Office, Senior Sperviewed efference to an allegation to Communications Symm 27, Garrity warning	on regarding manipulation of stem (TECS) impacting CBP. SSA g, prior to the interview and
advised he was hired by		
was not was misa by		was promoted to
inputted in TECS by CBP officers but do provided with a copy of on Terrorist Related Lookouts. memorandum but stated there would have a CBPO could create in TECS related to when he was first assigned to as much information on individuals and the late 2000's, and all CBPOs were give into TECS. The policy stated the CBPO will forward the information up the CBP management concurred with the informational Targeting Center (NTC) for find information provided by the CBPO would be compared to the capacity of th	ange within CBP as it bes not recall the exact a CBP memorandum reviewed the docume terrorist prior to this sterrorists into TECS. en protocols to follow will provide the terrorist prior to this sterrorists into TECS. en protocols to follow will provide the terrorist prior to this sterrorists into TECS. en protocols to follow will provide the terrorist prior to this sterrorists into TECS. en protocols to follow will provide the terrorist prior to this sterrorists into TECS. In the NTC and the provide that the NTC and the placed in TECS and the placed in TECS and the placed that no CBPC and the provide that the placed in TECS and the placed that the placed in TECS and the placed that the placed in TECS and the placed in TECS and the placed that the placed in TECS and the placed that the placed in TECS and the placed that the placed in TECS and the placed in TECS and the placed that the placed in TECS and th	and atted June 7, 2010, titled Guidance on the and stated he recalled this arorandum providing guidance on what memorandum. all CBPO's were instructed to put stated this policy changed in to have terrorist information uploaded wrist information to his supervisor who stated that if CBP ard the information to the CBP and TE per FBI would determine if the and have a terrorist lookout issued that D was allowed to put in terrorist
a project related to multiple TECS. indicated he was	ated he	ds that were related to terrorist CBP ords needing to be corrected within advised that
Name, Title Signature and Date: This report is intended solely for the official use of the Dep Inspector General. This report remains the property of the part, outside the Department of Homeland Security, without will be determined by the Office of Inspector General und	Office of Inspector General, and t prior authorization by the Office	I no secondary distribution may be made, in whole or in se of Inspector General. Public availability of the report

INV FORM-09 Page 1 of 2 Item #:

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had entered hundred to TECS entries for terroris remove/modify the TECS	sts. state	t were outside the CBP poled he must to the current policies of	a projec	ct to
the best of his recollection, advised that it tool	there were about approxi	경기 즐거움이 되었다. 그 전에 있어 사람들은 생각이 있다면서 되었다면 하는데 하는데 하는데 없었다.	needed to be modified. ete the TECS modification	ons.
records modified. lookouts on individuals wa knowledge. This informat	s coming from n			
individuals.				
	s project was			_
advised that	was	when was	but	
decided to			did not get	
position. indicated	d he does not bel	ng less seniority than other lieve was retaliated d believes it was solely bas	against by CBP manager	
stated that	was an extremel	y intelligent officer and ha		
all the information wou policy to turn over this info into TECS.		e groups and believes that	was frustrated with th	ne CBP

The interview was concluded at approximately 1:35PM.

IMPORTANT NOTICE

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INV FORM-09 Page 2 of 2



Department of Homeland Security

FEDERAL EMPLOYEE WARNING FORM

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This is a voluntary interview. Accordingly, you do not have to answer questions. No disciplinary action will be taken against you solely for refusing to answer questions.

Any statement you furnish may be used as evidence in any future criminal proceeding or agency disciplinary proceeding, or both.

ACKNOWLEDGMENT

I understand the warnings and assurances stated above and I am willing to make a statement and answer questions. No promises or threats have been made to me and no pressure or coercion of any kind has been used against me.

(Date/Fime)	(Location)
(Printed Name)	(Signature)
(Witness' Printed Name)	(Witness' Printed Name)
(Witness' Signature) S/24/3 / 2.4/6 / (Date/Time)	(Witness' Signature) 8/22/13 (Date/Time)

Advice of Rights (Garrity)

INV FORM-27 (06/13)

Deletion Page

Requester:	William Marshall
Request #:	2014-143

1 page from DHS-OIG Exhibit 12 originating with or of interest to the U.S. Customs and Border Protection (CBP) are referred to that agency for review and direct response to you.

U.S. Department of Homeland Security

Homeland Security

MEMORANDUM OF ACTIVITY

Type of Activity: Interview of CBP		
Case Number: I13-CBP-ATL-00549	Case Title:	Unknown
On August 22, 2013, at approximately 2:12 Inspector General (DHS OIG), Fiel Special Agent interv Protection (CBP) reference to the Treasury Enforcement Communication DHS OIG INV form 27, Garrity war understood the warning and agreed to talk to information:	ld Office, Senior Spiewed to an allegation regas System (TECS) in ming, prior to the in	cecial Agent (SSA), and and grading manipulation of information in mpacting CBP. SSA read read advised
happen a few years ago. advised tha	red in TECS by CBI ovided with a Related Lookouts. stated that it is the ted into the TECS debrough the proper coolicy as it related to advised that the address stated the first without supervisor a of the recently provide the recently provided the CE the CE ovided the CE over the CE ovided the CE over the CE ovided the CE	reviewed the document and current CBP policy that before a latabase they must first get supervisor hannels. was asked if terrorist information and TECS ere were a couple of instances with sed and rest instance recalls in reference to and had to deal with approval or going through the proper formation on this incident but knew it
stated that received an email on regarding again entering terrorist in investigating of this recent information.	2013, frof formation in TECS	
Nai	13	Motes
	fice of Inspector General, and ior authorization by the Offic	I no secondary distribution may be made, in whole or in see of Inspector General. Public availability of the report

*All redactions in this document are pursuant to FOIA exemptions (b)(6) and (b)(7)(C).

Obtained via FOIA by Judicial Watch Inc.

Any additional exemptions used are indicated in the margin near their redaction.*

MEMORANDUM OF ACTIVITY

provided DHS OIG with Personnel file and DHS OIG made copies of the documents in this file. These documents will be attached to this MOA.

This interview concluded at 2:49 PM.

IMPORTANT NOTICE

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INV FORM-09 Page 2 of 2



Department of Homeland Security

FEDERAL EMPLOYEE WARNING FORM

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This is a voluntary interview. Accordingly, you do not have to answer questions. No disciplinary action will be taken against you solely for refusing to answer questions.

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ACKNOWLEDGMENT

I understand the warnings and assurances stated above and I am willing to make a statement and answer questions. No promises or threats have been made to me and no pressure or coercion of any kind has been used against me.

(Date/Iime)	(Location)
(Printed Name)	(Signature)
(Witness' Printed Name)	'(Witness' Printed Name)
(Witness' Signature) 8-32-130 1414 418 (Date/Time)	(Witness' Signature) 8/22/13 214 (Date/Time)

Advice of Rights (Garrity)

INV FORM-27 (06/13)

Requester:	William Marshall
Request #:	2014-143

Requester:	William Marshall
Request #:	2014-143

<u>8</u> pages from Exhibit 13 originating with or of interest to CBP are referred to that entity for review and direct response to you.

Requester:	William Marshall
Request #:	2014-143

<u>3</u> pages from Exhibit 13 originating with or of interest to the FBI are referred to that entity for review and direct response to you.

Exhibit 14

Homeland Security

MEMORANDUM OF ACTIVITY

Case Number	r: I13-CBP-ATL-00549	Case Title:	Unknown
Inspector Ge Special Ager and Border F of information	rotection (CBP) in in the Treasury Enforcement DHS OIG INV form derstood the warning and agr	Id Office, Senior Spriewed in reference to the Communications in 27, Garrity warning	of Homeland Security, Office of pecial Agent (SSA), and continuous, Customs of an allegation regarding manipulation System (TECS) impacting CBP. SSA and prior to the interview and the solid. Its OIG.
in his current a co Lookouts. policy that co policy which lookouts for memorandur believes an in	reviewed the document ame out on March 27, 2007. states CBP personnel are not known or suspected terrorists in will be attached to this MOA	permitted to indep- in any CBP screen A. stated to	since SSA provided itled Guidance on Terrorist Related emorandum is an update to the initial DHS OIG with a copy of the 2007 endently create terrorist related ing database. A copy of this hat CBP policy states any CBPO who omit a nomination packet through their
connection was personally by 2010. at a CBP bor was conducted where terrorists recoindividuals, Received (Marketing proceed) wetting proceed advised CBP	stated the CBP FO was of der checkpoint and placed intended and determined that hundred in the TECS system but outsords. TECS records on terrorist OIR) records that were outsides and were causing individual	fice (CBP FO). Iving which the contacted after a contacted after a contacted of TECS record ide of the parameter est of his knowledge organizations, and the of CBP policy. The stopped at of this information	stated was not aware CBP FO was contacted about in implaint was filed after was stopped ternal review of CBP terrorist records attributed to sattributed to
Name, Title, Signat	or special Agent IN ded solely for the official use of the Departs This report remains the property of the Official agents.	APORTANT NOTICE ment of Homeland Security, fice of Inspector General, and ior authorization by the Off	or any entity receiving a copy directly from the Office of the no secondary distribution may be made, in whole or ince of Inspector General. Public availability of the report

INV FORM-09

All redactions in this document are pursuant to FOIA exemptions (b)(6) and (b)(7)(C). Any additional exemptions used are indicated in the margin near their redaction. MEMORANDUM OF ACTIVITY

one year to "untangle" all of the information he inputted into TECS concerning terrorist and terrorist organizations. I indicated was given the opportunity to nominate any individual through the proper channels once he completed this assignment but does not
recall nominating any individuals.
advised he was again notified in 2012 about entering terrorist records in the TECS
database without going through the proper CBP protocol. According to advised that after
entered terrorist records into TECS from
but stated the records belong to the NTC. The NTC was contacted and they advised CBP
that they did not give permission to enter the records into TECS and that he was outside of
CBP policy. stated he did not discipline for that infraction but CBP may have. is not aware of a letter of counseling given to by CBP
stated he received an email on 2013, from
again entering terrorist information in TECS. advised was trying to
circumvent the system by entering terrorist information into TECS by doing it through an MOIR,
Incident Log. According to CBP policy on incident log entries is that the CBPO entering
the information would have to have personal contact with the individual at a port of entry.
did not have personal contact with the individual entered into TECS. provided a copy of
the TECS record and supplemental documents attached to this incident report and it will be attached to this report.

This interview concluded at 4:00 PM.

IMPORTANT NOTICE

This report is intended solely for the official use of the Department of Homeland Security, or any entity receiving a copy directly from the Office of Inspector General. This report remains the property of the Office of Inspector General, and no secondary distribution may be made, in whole or in part, outside the Department of Homeland Security, without prior authorization by the Office of Inspector General. Public availability of the report will be determined by the Office of Inspector General under 5 U.S.C. 552. Unauthorized disclosure of this report may result in criminal, civil, or administrative penalties.



OFFICE OF INSPECTOR GENERAL

Department of Homeland Security

FEDERAL EMPLOYEE WARNING FORM

You are being asked to provide information as part of an investigation being conducted by the Office of the Inspector General into alleged misconduct and/or improper performance of official duties. This investigation is being conducted pursuant to the Inspector General Act of 1978, as amended.

This is a voluntary interview. Accordingly, you do not have to answer questions. No disciplinary action will be taken against you solely for refusing to answer questions.

Any statement you furnish may be used as evidence in any future criminal proceeding or agency disciplinary proceeding, or both.

ACKNOWLEDGMENT

I understand the warnings and assurances stated above and I am willing to make a statement and answer questions. No promises or threats have been made to me and no pressure or coercion of any kind has been used against me.

(Date/Time)	(Location)
(Printed Name)	(Signature)
(Witness' Printed Name)	(Witness' Printed Name)
(Witness' Signature)	(Witness' Signature)
8/22/13 15AU HRS	8/22/13 320 En
(Date/Time)	(Date/Time)

Advice of Rights (Garrity)

INV FORM-27 (06/13)

Requester:	William Marshall
Request #:	2014-143

Requester: William Marshall
Request #: 2014-143

24 pages from DHS-OIG Exhibit 14 originating with or of interest to the U.S. Customs and Border Protection (CBP) are referred to that agency for review and direct response to you.

Exhibit 15

Homeland Security

MEMORANDUM OF ACTIVITY

Case Number: I13-CBP-ATL-00549	Case Title:	Unknown
Special Agent interview Protection Officer (CBPO) in in information in the Treasury Enforcement Co	d Office, Senior Sp ewed Border Secur reference to an allo mmunications Sys 7, Garrity warning	and rity Coordinator, Customs and Border egation regarding manipulation of stem (TECS) impacting CBP. SSA and prior to the interview and
SSA provided a copy of a C	ed the document and March 27, 2007. If are not permitted rorists in any CBP stated that BP policy states any nomination packet	provided DHS OIG a copy of to independently create terrorist screening database. A copy of this at all CBPOs were provided with this CBPO who believes an individual is
was asked if he was aware of an indiwith the CBP Field Office (CBP Field Office (CBP Form) which the CBP FOrm was contacted after receiving CBP border checkpoint and placed into second	FO). stated e CBP FO was constitution of the complaints of the com	was aware of name but was not ontacted about in 2010.
was conducted they determined that hundred where in the TECS system but outside terrorists records. Stated it was determined that hundred percent of his time to modifying his	ds of TECS record de of the parameter rmined after this re s TECS records to instructions as how	rs of the CBP policy as it related to eview that would devote one be compliant with CBP policy. w to modify the TECS records and
Name Title Steadard and Date: 9 13	333	SISTANT SPECIAL PROPERTY CHAIGE
IMI This report is intended solely for the official use of the Departme Inspector General. This report remains the property of the Offic part, outside the Department of Homeland Security, without pric will be determined by the Office of Inspector General under 5 t administrative penalties.	se of Inspector General, and or authorization by the Office	I no secondary distribution may be made, in whole or in se of Inspector General. Public availability of the report

INV FORM-09

All redactions in this document are pursuant to FOIA exemptions (b)(6) and (b)(7)(C). Any additional exemptions used are indicated in the margin near their redaction. MEMORANDUM OF ACTIVITY

stated after completed this project was given the opportunity to nominate any individuals or organizations that felt needed to be vetted by the NTC. stated he does not recall submitting any nomination after this project.
advised he was notified in 2012 about entering TECS records in the system without going through the proper CBP protocol. had entered terrorist records into TECS from but stated the records belong to the NTC. stated he contacted NTC about these TECS records and was advised these records should not have been entered in TECS and should be forward to the NTC for review. stated he had these records modified and forwarded the research to the NTC for review.
stated he received information on 2013, regarding again entering terrorist information in TECS. stated was trying to circumvent the system by entering terrorist information into TECS by doing it through an MOIR, Incident Log. The CBP policy on incident log entries is that the CBPO entering the information would have to have personal contact with the individual at a port of entry. did not have personal contact with the individuals he entered the MOIR's on in TECS. provided a copy of the email he forwarded to supervisor referencing this incident, which will be attached to this report.
stated is very knowledgeable about terrorism activities but is putting information in TECS that is based on opinion and guilt by association." stated is not following the proper CBP policies as it relates to TECS entries and could cause issues for CBP.

This interview concluded at 4:40 PM.

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This report is intended solely for the official use of the Department of Homeland Security, or any entity receiving a copy directly from the Office of Inspector General. This report remains the property of the Office of Inspector General, and no secondary distribution may be made, in whole or in part, outside the Department of Homeland Security, without prior authorization by the Office of Inspector General. Public availability of the report will be determined by the Office of Inspector General under 5 U.S.C. 552. Unauthorized disclosure of this report may result in criminal, civil, or administrative penalties.

INV FORM-09 Page 2 of 2



OFFICE OF INSPECTOR GENERAL

Department of Homeland Security

FEDERAL EMPLOYEE WARNING FORM

You are being asked to provide information as part of an investigation being conducted by the Office of the Inspector General into alleged misconduct and/or improper performance of official duties. This investigation is being conducted pursuant to the Inspector General Act of 1978, as amended.

This is a voluntary interview. Accordingly, you do not have to answer questions. No disciplinary action will be taken against you solely for refusing to answer questions.

Any statement you furnish may be used as evidence in any future criminal proceeding or agency disciplinary proceeding, or both.

ACKNOWLEDGMENT

I understand the warnings and assurances stated above and I am willing to make a statement and answer questions. No promises or threats have been made to me and no pressure or coercion of any kind has been used against me.

,	1 .	
/ / (Date/Time)		(Location)
		,
(Printed Name)	1 1).	(Signature)
(Witness' Printed Name)		(Witness' Printed Name) A
(witness Signature)		(Witness' Signature)
8-02-13/1600	HRS	8/22/13 You
(Date/Time)	- Vijinazio,	(Date/Time)

Advice of Rights (Garrity)

INV FORM-27 (06/13)

Requester:	William Marshall
Request #:	2014-143

<u>10</u> pages from Exhibit 15 originating with or of interest to CBP are referred to that entity for review and direct response to you.

5000	William 1				
Request #:	2014-143				
2	by D	HS/OIC ed exer	re being was and the aption(s)	followin	g
EXEMPTIO	NS CLAIMED) :			
FOIA: 5 U.S	.C. § 552				
b(1)	b(2)	b(3):	<u> </u>		
b(4)	b(5)	b (6)	b(7)(A)	b(7)(C)	b(7)(D)
b(7)(E)	b(7)(F)				
PRIVACY AC	CT: 5 U.S.C. §	552a			
d(5) k(4)	j(1) k(5)	j(2) k(6)	k(1) k(7)	k(2)	k(3)

Description of Document withheld: The very nature of the withheld document could identify the witness. Additionally, release would violate the subject's privacy.

Requester: <u>David Shapiro</u>

Request #: 2010-028

4 pages containing duplicate information are held in the file. The pages contain an email and memoranda duplicated in other areas of the exhibits and already referred to CBP for direct response to the requester.

Exhibit 16

U.S. Department of Homeland Security



MEMORANDUM OF ACTIVITY

Type of Activity: Personal Interview:	, Customs and Border Protection
Case Number: I13-CBP-WFO-00549	Case Title: TECS Terrorist Records
Center (NTC) was interviewed by Special As Security (DHS), Office of Inspector General	s and Border Protection (CBP), National Targeting gent (SA) Department of Homeland (OIG), Office of Investigation (INV), Washington Field Sunrise Valley Drive, Suite C, Reston, VA regarding the that TECS records had been inappropriately altered
provided the following information:	
has been at the NTC for approximately from to December 2011. stated he was acknowledged that it could have been someo	which he thought to be from August 2011 while at the NTC, but
said that was known for 'and and "adamant" while working on the assigne on own".	". He described as "passionate" d task, but said that "target development was
did not have any information about stated that if CBP officers have entered TEC appropriate that the owner of the records must	S records that are not in compliance with SOPs, it is

Name, Title, Signature, and Date:		Reviewing Official Name Title Signature and Date:	
	-9/25/13	9/25/13	ř
Special Agent		Acting Special Agent in Charge - Washington Field Office	

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Exhibit 17

7E

Homeland Security

MEMORANDUM OF ACTIVITY

Type of Activity: Personal Interview	ew:	, Customs and Border Protection
Case Number: I13-CBP-WFO-0	0549	Case Title: TECS Terrorist Records
Center (NTC) was interviewed by Security (DHS), Office of Inspecto Office (WFO) at the NTC, located	Special Age or General (C	as and Border Protection (CBP), National Targeting ant (SA) Department of Homeland (SG), Office of Investigation (INV), Washington Field anrise Valley Drive, Suite C, Reston, VA, regarding that TECS records had been inappropriately
provided the following in	nformation:	
is a for the first time whi	The second secon	He met
ioi the first time win	acted	but did not consider himsel
expertise in field.	orough, and ted that due worked on	was very accurate. displayed a high level of to expertise, interviews at the port were very nominations to the Terrorist Screening Database
"never errored on the side of to the U.S. should not have even to	rithin the gui of the travele enuous conne	about the work. He stated that needed delines they had to operate under. said that er". said that he felt believed traveler ections to terrorist groups or subjects. Overall, did, and recommended return to the NTC in a
When asked if he was aware that that he had heard the "basics" of the read it and approve it."	ne incident.	modify and/or delete TECS records, stated response was "Some supervisor had to it was appropriate to have modify and/or
Name, Title, Signature, and Date: Special Agent – Washington Field Office	12/6/13	Reviewing Official Name Title Signature and Date: 42/6/13 Acting Special Agent in Charge – Washington Field Office
		RTANT NOTICE
Inspector General. This report remains the propert part, outside the Department of Homeland Security	y of the Office of , without prior aut	f Homeland Security, or any entity receiving a copy directly from the Office of Inspector General, and no secondary distribution may be made, in whole or in thorization by the Office of Inspector General. Public availability of the report C. 552. Unauthorized disclosure of this report may result in criminal, civil, or

Page 1 of 2 Item #: 10 **INV FORM-09**

All redactions in this document are pursuant to FOIA exemptions (b)(6) and (b)(7)(C). Any additional exemptions used are indicated in the margin near their redaction.

MEMORANDUM OF ACTIVITY

delete TECS records if they were accurate. Initiative; however, was later required to remove was later required to remove references from TECS entries. [Agent's Note: DHS Office for Civil Rights and Civil Liberties determined that individuals could only be "watchlisted" based on an association with a known or suspected terrorist already "watchlisted" in the TSDB – not based on their affiliation with organization).]	7E
stated that worked within the rules created in the Automated Targeting System (ATS). Essentially, the Office of Intelligence and Investigative Liaison (IOIL) creates rules in the ATS to identify certain individuals entering the country. These rules can include any number of variables such as	7E
When created Memorandums of Information Received (MOIRs) linked to the Initiative, used the phrase	
(Attachment 1) said that he found this to be appropriate. [Agent's Note: On February 5, 2013, received an office counseling notice for improperly entering TECS records related to the Initiative.]	7E
said that in August 2013, provided him information on U.S. citizen, who was arrested recognized that was forwarded the information directly to	
at the NTC for vetting. It was determined that was arrested after a search of his residence uncovered bomb making material to be used in a terrorist attack on stated this is an example of the thorough work does. (Attachment 2)	
Attachment:	
1. Email string between and and dated September 24, 2012.	
2. Documents referencing provided by on November 13, 2013.	

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Requester:	-				
Request #:	2014-143				-
15	by D	HS/OIC ed exer	e being was and the aption(s)	followin	g
EXEMPTION	NS CLAIMED) :			
FOIA: 5 U.S.	C. § 552				
b(1)	b(2)	b(3):			
b(4)	b(5)	b (6)	b(7)(A)	b (7)(C)	b(7)(D)
b(7)(E)	b(7)(F)				
PRIVACY AC	T: 5 U.S.C. §	552a			
d(5) k(4)	j(1) k(5)	j(2) k(6)	k(1) k(7)	k(2)	k(3)
5		1.1.1.1.771	0.1	233 44 4	

Description of Document withheld: The very nature of the withheld document could identify the witness and subject.

Exhibit 18



MEMORANDUM OF ACTIVITY

Type of Activit	y: Personal Intervie	ew:	, Customs and Border Protection
Case Number:	I13-CBP-WFO-0	0549	Case Title: TECS Terrorist Records
Security (DHS) Office (WFO)	as interviewed by S), Office of Inspecto and SA re	or General (O DHS OIG IN garding the c	(SA) Department of Homeland (SA), Office of Investigation (INV), Washington Field (SV), Field Office, at the complaint made by ropriately altered and deleted.
27 (Federal Em writing.	ployee Warning Fo	rm). (Attachr non-disclosur	is Beckwith / Garrity rights via DHS OIG INV Formment 1) acknowledged those rights in rewarning via DHS OIG INV Form 18 (Disclosure Attachment 2)
provide	ed the following inf	ormation:	
is the	for the	,	is As a significant is
entries.		e wanted the	r the 2010 or 2012 modification of TECS records changed. stated that he never the
investigation on Customs Enforce	said not received any rec (I100	l 143) after the of Professiona ory information	". stated that [Agent's Note: In 2010, DHS OIG initiated an e OIG received an allegation from Immigration and al Responsibility (OPR) that inappropriately
	revious meeting.	said th	ngs with and described each as a "broken hat he there is a process for and open-source material found on the Internet is not
Name, Title, Signature Special Agent – Washing	gton Field Office	12/18/13	Reviewing Official Name Title Signature and Date: Acting Special Agent in Charge – Washington Field Office
This report is intended Inspector General. The part, outside the Depart	solely for the official use of is report remains the propert tment of Homeland Security the Office of Inspector Gene	the Department of y of the Office of Ir without prior auth	FANT NOTICE Homeland Security, or any entity receiving a copy directly from the Office of respector General, and no secondary distribution may be made, in whole or in orization by the Office of Inspector General. Public availability of the report 552. Unauthorized disclosure of this report may result in criminal, civil, or

All redactions in this document are pursuant to FOIA exemptions (b)(6) and (b)(7)(C). Any additional exemptions used are indicated in the margin near their redaction. MEMORANDUM OF ACTIVITY

"official information". Stated that he warned the National Targeting Center (NTC) that reports were derived from unverified open-source material, and needed to be vetted. said that reports are not properly annotated so that an intelligence analyst could independently verify the sources of information. also noted that reports are too complex, and need to be written in layman's terms.
stated that is still allowed to create Memorandums of Information Received (MOIRs) as long as they are routed through recounted an incident involving entered him as a subject record in TECS, which caused substantial inconvenience when he attempted to return to the US from official duties in
mentioned another incident involving
met with in an effort to build relationships between
apparently determined this meeting linked with "Islamic extremists" (and authored a memorandum to an authored a memorandum to beliefs. It is used this incident (along with the incident involving to illustrate that a uses improper connections to label individuals as terrorist suspects. (Attachment 4)
reiterated that lookouts must be submitted to the NTC via the nomination process, per CBP policy. According to the lookout policy is the same for all CBP officers. believes the policy is a good one because it prevents officers from wrongfully labeling people without validation. stated that he feels all officer nominations should be forwarded to NTC, and he was unaware of any of submitted nominations which had not been forwarded to the NTC.
Attachments:
1. Federal Employee Warning Form, dated December 17, 2013.
2. Non-Disclosure Form, dated December 17, 2013.
3. DHS OIG Report of Investigation I10-CBP-01143, dated October 22, 2010.
4. Email from entitled "entitled "c." dated

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INV FORM-09 Page 2 of 2 Item #: 13



OFFICE OF INSPECTOR GENERAL

Department of Homeland Security

FEDERAL EMPLOYEE WARNING FORM

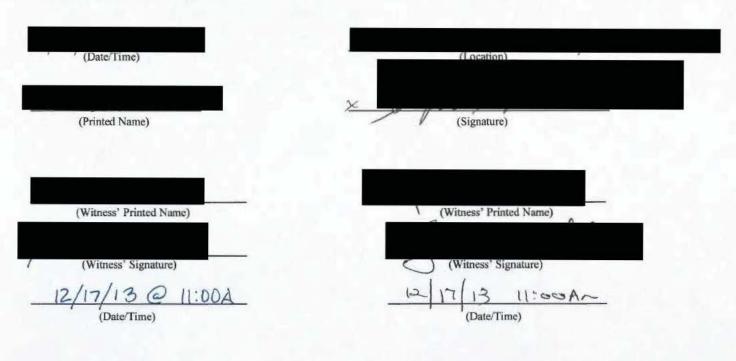
You are being asked to provide information as part of an investigation being conducted by the Office of the Inspector General into alleged misconduct and/or improper performance of official duties. This investigation is being conducted pursuant to the Inspector General Act of 1978, as amended.

This is a voluntary interview. Accordingly, you do not have to answer questions. No disciplinary action will be taken against you solely for refusing to answer questions.

Any statement you furnish may be used as evidence in any future criminal proceeding or agency disciplinary proceeding, or both.

ACKNOWLEDGMENT

I understand the warnings and assurances stated above and I am willing to make a statement and answer questions. No promises or threats have been made to me and no pressure or coercion of any kind has been used against me.



Advice of Rights (Garrity)

INV FORM-27 (06/13)



OFFICE OF INSPECTOR GENERAL

Department of Homeland Security

Disclosure Warning for Non-Bargaining Unit Employees "WARNING NOT TO DISCLOSE INVESTIGATIVE INFORMATION"

You are being interviewed as part of a continuing, official investigation by the U.S. Department of Homeland Security, Office of Inspector General. As this investigation involves a sensitive matter, you are instructed not to discuss the nature of this interview with any other person(s), except private legal counsel.

Failure to comply with this directive could subject you to disciplinary and/or criminal action for interfering with or impeding an official investigation.

I, (Print Name)	, have re	ead and understand the above warning.
Entproyee	gnature)	Date:
Special Agent	_(print name)	Date: 12/17/13
Special Agent Department of Homeland Security Office of Inspector General	_(signature)	
	(print name)	Date: 12/17/13
Witness	(signature)	

Office of Inspector General
Office of Investigations
U.S. Department of Homeland Security
Washington, DC 20528



OCT 29 2010

MEMORANDUM FOR:

Timothy Moynihan, Director

Office of Professional Responsibility

U.S. Immigration and Customs Enforcement

FROM:

Thomas M. Frost

Assistant Inspector General for Investigations

SUBJECT:

Customs and Border Protection

CASE NUMBER:

Attached is our Report of Investigation (ROI) on the above subject.

The ROI is furnished to you to evaluate and make an administrative decision regarding the above listed subject. Should you take any administrative action in response to our ROI, please inform this office so we can update our records. Please destroy the ROI upon disposition of this matter.

Should you have any questions regarding the contents of the ROI or need additional information, you may contact me at (202) 254-4100, or a member of your staff may call Deputy Assistant Inspector General for Investigations, Wayne H. Salzgaber at (202) 254-4300.

Attachment



DEPARTMENT OF HOMELAND SECURITY OFFICE OF INSPECTOR GENERAL

REPORT OF INVESTIGATION

110-CBF -01143



LOANED OUTSIDE YOUR AGENCY AND, EXCEPT IN CONNECTION WITH OFFICIAL



Office of Inspector General - Investigations
U.S. Department of Homeland Security

7E



REPORT OF INVESTIGATION

Case Number: Case Title:	I10-CBP-01143
	Customs and Border Protection
Report Status: Alleged Violation(s):	Final Title 5 CFR 2635: Violation of Standards of Conduct

INVESTIGATIVE SUMMARY

on Custo allegation from Immigration an OPR), Washington DC, that (TECS), and entered derogatory	Security, Office of Inspector Generoms and Border Protection (CBP), d Customs Enforcement, Office of inappropriately accessed The vinformation on (Exhibit 1)	. The OIG ref Professional Responsibility	eceived an ility (ICE
, spoke to an Confidential Source (CS), for "No Fly" status due to the C	said that in unidentified CBP analyst in said the analyst told cS's connection to Islamic organizations, but the TECS	regarding a TECS en was going to recommations.	nend the C told the
said that in June 2010 stopped by CBP and had to und someone at ICE who ran a	while traveling back to lergo a secondary inspection. me on TECS. That inquiry revealed		
said that in June 2010 stopped by CBP and had to und someone at ICE who ran with a radical organization name the information was entered in	while traveling back to lergo a secondary inspection. me on TECS. That inquiry revealed	said that later speed an entry associating was close to the time that	oke to
said that in June 2010 stopped by CBP and had to und someone at ICE who ran awith a radical organization name the information was entered in Reporting Agent	while traveling back to lergo a secondary inspection. me on TECS. That inquiry revealed TECS in , which we have the contraction of the contraction	said that later speed an entry associating was close to the time that Distribution:	said that had the
said that in June 2010 stopped by CBP and had to und someone at ICE who ran nawith a radical organization name the information was entered in Reporting Agent Name:	while traveling back to lergo a secondary inspection. me on TECS. That inquiry revealed TECS in the signature that the signature is the secondary inspection.	said that later speed an entry associating was close to the time that Distribution: Field Office	oke to
said that in June 2010 stopped by CBP and had to und someone at ICE who ran awith a radical organization name the information was entered in Reporting Agent	while traveling back to lergo a secondary inspection. me on TECS. That inquiry revealed TECS in the signature that the signature is the secondary inspection.	said that later speed an entry associating was close to the time that Distribution: Field Office	said that had the
said that in June 2010 stopped by CBP and had to und someone at ICE who ran nawith a radical organization name the information was entered in Reporting Agent Name:	while traveling back to lergo a secondary inspection. me on TECS. That inquiry revealed TECS in, which we signature	said that later speed an entry associating was close to the time that Distribution: Field Office	said that had the

INV FORM-08



REPORT OF INVESTIGATION

contact with the CBP analyst. stated that once attended in an official capacity under direction of the capacity. (Exhibit 2)	
A review of TECS on revealed three TECS Records (and and a recommendation for progressive secondary inspection. The TECS records were created by (Exhibit 3)	7E
The OIG interviewed who reviewed the entire series of files and spreadsheets related the TECS records pertaining to said that was previously the Middle East and that for several years has been conducting analysis on state was considered an expert regarding was considered to be an organization that supported from was on a detail that focus on modifying approximately 825 TECS records, so that they all contained uniformed standard language in the comments section.	d 71 1 71 sed
association with because information was obtained and analyzed revealing that did not know that was or the purpose of attendance at	e
said there was no retaliatory motive or action involved in the creation of the record. further stated that has never spoken to or met with further stated that over 35 records were updated on the same day as in should not be deleted. (Exhibit 4)	
This investigation was unable to substantiate that inappropriately accessed TECS or that inappropriately created TECS records pertaining to	e e

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INV FORM-GR

Requester:	William Marshall
Request #:	2014-143

<u>3</u> pages from Exhibit 18 originating with or of interest to CBP are referred to that agency for review and direct response to you.

Exhibit 19

Homeland Security

MEMORANDUM OF ACTIVITY

Case Number:	I13-CBP-WFO-00549	Case Title:	Unknown
(7/)	eneral (OIG), Field O interview	ffice, Senior Speci	of Homeland Security, (DHS) Office ial Agent (SSA), and and rding manipulation of information in
OIG INV Form	ng CBP and his 27, Garrity Warning, prior to d the form and agreed to talk	o the interview and	v. SSA read DHS
was instructed terrorist lookou			ate 2009 to early 2010 when with CBP policy as it relates to ly advised his
information up nomin packets directly committee con	mination packets for review. his chain of command in lation packets through his cha y to the National Targeting C presented the terrorist no	reviewed state ain of command. enter (NTC) becau omination packets	complied, approximately 10 to the packets and forwarded the ed he never refused to forward any of stated he did refuse to send the ase that was not CBP's policy. to a CBP committee. This is, and or unofficial as to which of
made by upper packets in a ma or questions co	the NTC. stated it was be forward to the NTC. management in CBP manageable amount and see if concerning momination packled or changed, could could be seen as a second could b	was not directed or was not his decisio advised the decay advised the decay mana kets. Stated do that before the	le number of nominations to the instructed to not forward in to determine which nominations ecision to forward the packets was submit best nomination gement had any corrections, changes ed that if they had certain details that e next batch of packets was forwarded process after the first batch of
This report is intended Inspector General. The part, outside the Depart	Special Agent Special Agent Special Agent	PORTANT NOTICE ont of Homeland Security, on the of Inspector General, and or authorization by the Offi-	or any entity receiving a copy directly from the Office of any entity receiving a copy directly from the Office of an o secondary distribution may be made, in whole or ince of Inspector General. Public availability of the report disclosure of this report may result in criminal, civil, or
administrative penaltic		Page 1 of 2	Item#:

*All redactions in this document are pursuant to FOIA exemptions (b)(6) and (b)(7)(C). Any additional exemptions used are indicated in the parcipose at their redaction *ACTIVITY

	re presented and does not have any idea how		
presented by	to management after the first batch.	stated after the first presentation he	
was not instruct	ed by management to stop or "shut down"	nomination process.	
was	after the first presentation and again was unsure if or how many		
more nominatio	n packets were submitted by	w.	
The interview w	ras concluded at approximately 9:30 a.m.		

IMPORTANT NOTICE

This report is intended solely for the official use of the Department of Homeland Security, or any entity receiving a copy directly from the Office of Inspector General. This report remains the property of the Office of Inspector General, and no secondary distribution may be made, in whole or in part, outside the Department of Homeland Security, without prior authorization by the Office of Inspector General. Public availability of the report will be determined by the Office of Inspector General under 5 U.S.C. 552. Unauthorized disclosure of this report may result in criminal, civil, or administrative penalties.

INV FORM-09 Page 2 of 2



OFFICE OF INSPECTOR GENERAL

Department of Homeland Security

FEDERAL EMPLOYEE WARNING FORM

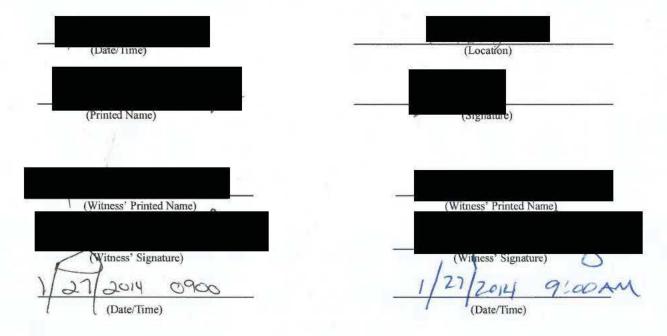
You are being asked to provide information as part of an investigation being conducted by the Office of the Inspector General into alleged misconduct and/or improper performance of official duties. This investigation is being conducted pursuant to the Inspector General Act of 1978, as amended.

This is a voluntary interview. Accordingly, you do not have to answer questions. No disciplinary action will be taken against you solely for refusing to answer questions.

Any statement you furnish may be used as evidence in any future criminal proceeding or agency disciplinary proceeding, or both.

ACKNOWLEDGMENT

I understand the warnings and assurances stated above and I am willing to make a statement and answer questions. No promises or threats have been made to me and no pressure or coercion of any kind has been used against me.



Advice of Rights (Garrity)

INV FORM-27 (06/13)

Exhibit 20

U.S. Department of Homeland Security

Homeland Security

MEMORANDUM OF ACTIVITY

Type of Activi	ty: Interview of		
Case Number:	I13-CBP-WFO-00549	Case Title:	Unknown
of Inspector Go Special Agent TECS impacting previously confibe at the intervent read advised he und	eneral (OIG), Field O interview, in reference to an ang CBP and his tacted by Atto	ed legation regarding rney representing could interview have 27, Garrity Warning	g manipulation of information in the N. SSA had been had been advising that she would not him without her presence. SSA ag, prior to the interview and
	for CBP. being reliable, hard wor isor during this time frame was superb and assisted the in MOIR's for per	king, detailed in as itiative with makir	stated work
wording descri forwarded to the someone or so 7E per CBP	bing someone as a terrorist one National Targeting Center	r part of a terrorist (NTC) for review orist group would	ater information into TECS with the group. This information would be and ultimately the decision to classify be determined by the NTC. If stated he was CS records.
creating terror	ism related lookouts in TECS at identified any individual or	advised group as being re	that none of MOIR's had lated to terrorism. stated he luded at approximately 2:15PM.
This report is intende Inspector General. T part, outside the Depo	Special Agent IM d solely for the official use of the Department of Homeland Security, without price the Office of Inspector General under 5	PORTANT NOTICE ent of Homeland Security, on the of Inspector General, and or authorization by the Officer	or any entity receiving a copy directly from the Office of Inspector General. Public availability of the report disclosure of this report may result in criminal, civil, or

INV FORM-09



OFFICE OF INSPECTOR GENERAL

Department of Homeland Security

FEDERAL EMPLOYEE WARNING FORM

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This is a voluntary interview. Accordingly, you do not have to answer questions. No disciplinary action will be taken against you solely for refusing to answer questions.

Any statement you furnish may be used as evidence in any future criminal proceeding or agency disciplinary proceeding, or both.

ACKNOWLEDGMENT

I understand the warnings and assurances stated above and I am willing to make a statement and answer questions. No promises or threats have been made to me and no pressure or coercion of any kind has been used against me.

(Date/Time)	(Location)
(Printed Name)	(Signature)
(Witness' Printed Name)	(Witness' Printed Name)
(Witness' Signature)	(Witness' Signature)

Advice of Rights (Garrity)

INV FORM-27 (06/13)

Washington, DC 20528 / www.oig.dhs.gov

November 3, 2015

Mr. William Marshall Judicial Watch 425 Third Street, SW Suite 800 Washington, DC 20024

Subject: Judicial Watch, Inc. v. U.S. Department of Homeland Security (Civil Action No. 1:15-00222-RBW), Final Response

Dear Mr. Marshall:

This is the Department of Homeland Security (DHS) Office of Inspector General's (OIG's) fourth interim response to Judicial Watch's Freedom of Information Act (FOIA) request for (1) a copy of a DHS-OIG report regarding a "hands off list' purportedly maintained by DHS, [U.S.] Immigration and Customs Enforcement (ICE) and/or [U.S.] Customs and Border Protection (CBP) used to allow certain individuals to enter the United States, who had been previously denied entry to the United States or been made to undergo secondary screening by CBP based on suspicion of terrorism ties;" and (2) all communications to or from former Acting/Deputy Inspector General Charles Edwards regarding that report from May 31, 2013, to May 31, 2014. This response is provided in accordance with the Joint Status Report of September 16, 2015, which was filed in the United States District Court for the District of Columbia in the above-captioned matter.

You were notified that to locate records responsive to Judicial Watch's request, we initiated searches in the OIG's Front Office and its Offices of Legislative Affairs, Investigations, Management and Counsel.

In response to item 1 of Judicial Watch's request, we located one report of investigation (ROI). We have already produced releaseable portions of that ROI, except for one compact disc referenced in Exhibit 5. We have completed our review of that compact disc and determined that it should be referred to CBP for processing and direct response to Judicial Watch. This will complete our response to item 1 of Judicial Watch's request.

With respect to item 2 of Judicial Watch's request, we have completed processing all responsive records. The records were reviewed under the

FOIA to determine whether they may be accessed under the FOIA's provisions. Based on that review, this office is providing the following:

page is released in full (RIF);
pages are released in part (RIP);
pages are withheld in full (WIF);
pages (the contents of the CD) were referred to another entity.

The exemptions cited for withholding records or portions of records are marked below.

Freedom of Information Act, 5 U.S.C. § 552		Privacy Act, 5 U.S.C. § 552a	
552(b)(1)	∑ 552(b)(5)	∑ 552(b)(7)(C)	552a(j)(2)
552(b)(2)	∑ 552(b)(6)	552(b)(7)(D)	552a(k)(2)
552(b)(3)	552(b)(7)(A)	552(b)(7)(E)	552a(k)(5)
552(b)(4)	552(b)(7)(B)	□552(b)(7)(F)	Other:

Exemption 5, 5 U.S.C. § 552(b)(5)

Exemption 5 of the FOIA protects "inter-agency or intra-agency memorandums or letters which would not be available by law to a party other than an agency in litigation with the agency." 5 U.S.C. § 552(b)(5). DHS-OIG is invoking Exemption 5 and the deliberative process privilege to protect pre-decisional and deliberative information.

Exemption 6, 5 U.S.C. \S 552(b)(6)

Exemption 6 allows withholding of "personnel and medical files and similar files the disclosure of which would constitute a clearly unwarranted invasion of personal privacy." 5 U.S.C. § 552(b)(6) (emphasis added). DHS-OIG is invoking Exemption 6 to protect the names of third parties and any information that could reasonably be expected to identify such individuals, including job titles, locations, actions and other information.

Exemption 7(C), 5 U.S.C. § 552(b)(7)(C)

Exemption 7(C) protects from public disclosure "records or information compiled for law enforcement purposes...[if disclosure] could reasonably be expected to cause an unwarranted invasion of personal privacy." 5 U.S.C. § 552(b)(7)(C). DHS-OIG is invoking Exemption 7(C) to protect the names of third parties and any information that could reasonably be

expected to identify such individuals in these investigative records, including job titles, locations, actions and other information.

Referral

Additionally, one CD (including 1,031 pages) was referred to CBP for processing and direct response to Judicial Watch.

Appeal

Although I am aware that your request is the subject of ongoing litigation and appeals are not ordinarily acted on in such situations, I am required by statute and regulation to inform you of your right to file an administrative appeal. If you choose to file an administrative appeal it must be in writing and received within 60 days of the date of this response. Please address any appeal of DHS-OIG's action to:

> FOIA/PA Appeals Unit DHS-OIG Office of Counsel Stop 0305 245 Murray Lane, SW Washington, DC 20528-0305

Both the envelope and letter of appeal must be clearly marked, "Freedom of Information Act Appeal." Your appeal letters must also clearly identify this response. Additional information on submitting an appeal is set forth in the DHS regulations at 6 C.F.R. § 5.9.

Sincerely,

Stephanie L. Kuehn

Supervisory FOIA/PA Disclosure Specialist

Stephanie L. Kuh

Enclosures

¹ For your information, Congress excluded three discrete categories of law enforcement and national security records from the requirements of the FOIA. See 5 U.S.C. 552(c) (2006 & Supp. IV 2010). This response is limited to those records that are subject to the requirements of the FOIA. This is a standard notification that is given to all our requesters and should not be taken as an indication that excluded records do, or do not, exist.

Kuehn, Stephanie

From: Dupuy, John

Sent: Monday, August 19, 2013 5:05 PM

To: Edwards, Charles

Subject: FW: CBP-TECS case (UPDATE)

Importance: High

Charles,

The initial interview was done.

iohn

From: Ward, James E

Sent: Monday, August 19, 2013 1:39 PM

To: Dupuy, John

Subject: RE: CBP-TECS case (UPDATE)

Importance: High

John,

UPDATE:

In the event that you're tied up. FO was successful in contacting this individual last week, and we set up a meeting that took place (on Aug 15th) here in our office. As a result of that meeting, I met this morning with OIG agent regarding the specific written in a "draft" MOA of this incident. I've also asked SA to clarify several points made by the complainant, before a final draft of the MOA is completed/filed.

PS: I would like to discuss my recommendation up to this point.

Thanks,

James E. Ward

Special Agent in Charge

Department of Homeland Security

Office of Inspector General

Office of Investigations



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From: Dupuy, John

Sent: Monday, August 19, 2013 12:54 PM

To: Ward, James E;

All redactions in this document are made pursuant to FOIA exemptions (b)(6) and (b)(7)(C).

Cc: Georgacopoulos, Peter Subject: CBP-TECS case

Gentlemen,

Can either of you inform me as to when you will make contact with the complainants attorney to set up an interview.

Thank you, john

John E. Dupuy Assistant Inspector General for Investigations Office of Inspector General U.S. Department of Homeland Security (202) 254-(0)

(202)(c)

@oig.dhs.gov

Kuehn, Stephanie

From: Paulson, Erica

Sent: Wednesday, November 06, 2013 9:58 AM

To: Edwards, Charles

Cc: Manino, Yvonne; Dupuy, John; Georgacopoulos, Peter; Balaban, Dorothy; Mann,

Carlton

Subject: Fw: Letter from Chairman Issa

Attachments: 2013-11-06 DEI to Edwards DHS OIG respectively.pdf

b6,7C

investigation.

Please see the attached letter from Chairman Issa regarding the

Erica E. Paulson Congressional Liaison

U.S. Department of Homeland Security

Office of Inspector General

From: Pinto, Ashok [mailto:Ashok.Pinto@mail.house.gov]

Sent: Wednesday, November 06, 2013 09:53 AM

To: Paulson, Erica **Cc**: Magnus, Rachel

Subject: Letter from Chairman Issa

Hello Erica,

Attached is a letter to Mr. Edwards from Chairman Issa. Please confirm receipt and let me know if you have any questions.

Sincerely,

Ashok

Ashok M. Pinto U.S. House of Representatives Committee on Oversight and Government Reform Darrell Issa, Chairman (202) 225-5074 DARRELL E. ISSA, CALIFORNIA CHAIRMAN

JOHN L. MICA, FLORIDA
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LAWRENCE J. BRADY STAFF DIRECTOR ONE HUNDRED THIRTEENTH CONGRESS

Congress of the United States

House of Representatives

COMMITTEE ON OVERSIGHT AND GOVERNMENT REFORM
2157 RAYBURN HOUSE OFFICE BUILDING

WASHINGTON, DC 20515-6143

Мисинту (202) 225-5074 Рассии: (202) 225-3974 Мисинту (202) 225-5051

http://oversight.house.gov

November 6, 2013

ELIJAH E. CUMMINGS, MARYLAND RANKING MINORITY MEMBER

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DISTRICT OF COLUMBIA
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PETER WELCH, VERMONT
TONY CARDENAS, CALIFORNIA
STEVEN A. HORSFORD, NEVADA
MICHELIE LUJAN GRISHAM, NEW MEXICO

b6,7C

Mr. Charles K. Edwards Deputy Inspector General U.S. Department of Homeland Security 245 Murray Lane SW, Building 410 Washington, D.C. 20528-0305

Dear Mr. Edwards:

As part of the Committee on Oversight and Government Reform's ongoing oversight of the Department of Homeland Security, I am writing regarding your office's investigation into allegations raised by a U.S. Customs and Border Protection officer. Officer has raised potentially serious allegations related to CBP and the Department's handling of information relating to suspected terrorists.

I urge you to complete this investigation in a thorough and expeditious manner. Additionally, I request that you direct your staff to make arrangements to brief Committee staff on the status of your investigation.

The Committee on Oversight and Government Reform is the principal oversight committee of the House of Representatives and may at "any time" investigate "any matter" as set forth in House Rule X.

If you have any questions about this request, please contact Ashley Callen or Ashok Pinto of the Committee staff at (202) 225-5074. Thank you for your attention to this important matter.

Sincerely,

Darrell Issa

Chairman

Washington, DC 20528 / www.oig.dhs.gov

DE€ 0 6 2013

The Honorable Darrell Issa, Chairman Committee on Oversight and Government Reform U.S. House of Representatives 2157 Rayburn House Office Building Washington, DC 20515-6143

Dear Chairman Issa:

Thank you for your correspondence in which you encouraged our office to expeditiously complete our investigation into the allegations made by U.S. Customs and Border Protection Officer

b6,7C

We have assigned this matter a high priority and we will notify the Committee when the final report is issued. Regarding your request for a briefing of Committee staff, our Office of Legislative Affairs will be in contact.

Please call me with any questions, or your staff may contact Erica Paulson or Rachel Magnus, Congressional Liaisons, Office of Legislative Affairs, at (202) 254-4100.

Sincerely,

Charles K. Edwards

Deputy Inspector General

cc: The Honorable Elijah E. Cummings
DHS Office of Legislative Affairs

Chief Privacy Officer

Congress of the United States Washington, DC 20515

July 31, 2013

Dr. Charles K. Edwards Deputy Inspector General DHS Office of Inspector General Washington, D.C. 20528

Dear Dr. Edwards:

We appreciate you attending the briefing on Friday, July 26, 2013 that was presented to Committee staff concerning allegations by a DHS whistleblower. We request you conduct an investigation into the matters discussed, specifically the alteration and/or deletion of TECs records which deal with possible links to terrorism. Additionally, we would like you to investigate the circumstances of the alleged administrative actions against the whistleblower and whether they were appropriate.

We expect your office to investigate with particular sensitivity to the whistleblower's work situation and request ongoing updates as facts become known.

We appreciate you addressing this request in an expeditious manner. If you have any questions, please have your staff contact Dr. R. Nicholas Palarino, Deputy Chief of Staff/Policy, U.S. House of Representatives Committee on Homeland Security at 202-226-8417 and/or Dan Lips, Director of Homeland Security, Senate Homeland Security and Government Affairs Committee at 202-224-4751.

Sincerely,

Michael T. McCaul

Chairman

House Committee on Homeland Security

Tom Coburn

Ranking Member

Senate Homeland Security and Governmental

Affairs Committee

Kuehn, Stephanie

From: Paulson, Erica

Sent: Thursday, September 05, 2013 1:33 PM

To: Edwards, Charles; Dupuy, John

Cc: Magnus, Rachel; Manino, Yvonne; Balaban, Dorothy; Hackworth, Sandra

Subject: Pre-Briefing/Meeting with Jennifer before tomorrow's meeting?

Tracking: Recipient Read

Edwards, Charles Dupuy, John

 Magnus, Rachel
 Read: 9/5/2013 2:14 PM

 Manino, Yvonne
 Read: 9/5/2013 2:19 PM

Balaban, Dorothy

Hackworth, Sandra Deleted: 11/25/2013 2:43 PM

Good afternoon,

Would you all be interested in having a pre-briefing/meeting before tomorrow's meeting with Committee on Homeland Security staff? I think

My guess is that

They probably

b5, 6,7C

I have copied Sandra Hackworth (whistleblower ombudsman) because she just happened to stop by my office to discuss this very matter.

Thanks, Erica

http://www.oig.dhs.gov/

DHSOIG

From: Edwards, Charles

To: <u>Dupuy, John; Mann, Carlton</u>

Subject: FW: Follow-up -- PROTECTED COMMUNCIATION ON BEHALF OF WHISTLEBLOWER

Date: Friday, September 06, 2013 4:46:00 PM

Attachments: image001.png

28 CFR 50.15.pdf 28 CFR 50.16.pdf

FYI

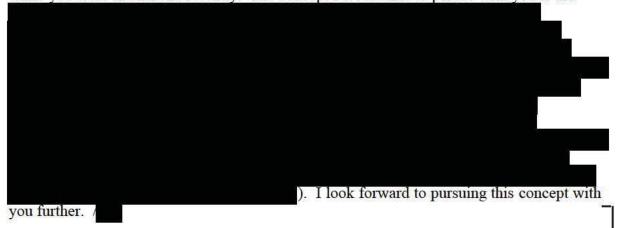
From: [mailto .com]

Sent: Friday, September 06, 2013 4:35 PM

To: Charles.Edwards@dhs.gov

Subject: Follow-up -- PROTECTED COMMUNCIATION ON BEHALF OF WHISTLEBLOWER

Charles: Please call me when you have an opportunity to follow-up on our brief conversation while you were in Arizona recently. The concept I would like to pursue with you is the





Direct Phone:
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Webpage:

For information about and to order the new IG Handbook, see http://www.left. <a href="http://ww

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b6

Kendrick, Jennifer A.

From: Paulson, Erica

Sent: Thursday, September 05, 2013 4:10 PM

To: Kendrick, Jennifer A.

Subject: Fw: Pre-Briefing/Meeting with Jennifer before tomorrow's meeting?

I totally forgot to cc you on this. Dottie set up the appointment. I can fill you in before the meeting.

Erica E. Paulson
Congressional Liaison
U.S. Department of Homeland Security

Office of Inspector General

From: Paulson, Erica

Sent: Thursday, September 05, 2013 01:33 PM

To: Edwards, Charles; Dupuy, John

Cc: Magnus, Rachel; Manino, Yvonne; Balaban, Dorothy; Hackworth, Sandra **Subject**: Pre-Briefing/Meeting with Jennifer before tomorrow's meeting?

Good afternoon,

Would you all be interested in having a pre-briefing/meeting before tomorrow's meeting with Committee on Homeland

Security staff? I think

My guess is that

They probably

b5, 6,7C

I have copied Sandra Hackworth (whistleblower ombudsman) because she just happened to stop by my office to discuss this very matter.

Thanks, Erica

Erica E. Paulson
Congressional Liaison
Department of Homeland Security
Office of Inspector General
(202) 254- - direct b6

http://www.oig.dhs.gov/

ॐ@DHSOIG



Federal Bureau of Investigation

Washington, D.C. 20535

November 3, 2015

MR. WILLIAM F. MARSHALL JUDICIAL WATCH SUITE 800 425 THIRD STREET, SW WASHINGTON, DC 20024

> FOIPA Request No.: 1336973-000 DHS Tracking No.: 2014-143

Subject: DHS OIG REPORT ON HAND'S

OFF LIST

Dear Mr. Marshall:

While processing your Freedom of Information/Privacy Acts (FOIPA) request, the Department of Homeland Security (DHS) located FBI information in their records. This material was referred to the FBI for direct response to you.

Enclosed are copies of the referred material. Deletions have been made pursuant to Title 5, United States Code, Section(s) 552/552a as noted below. See the enclosed form for an explanation of these exemptions.

Sec	tion 552	Section 552a
(b)(1)	□ (b)(7)(A)	(d)(5)
(b)(2)	Γ (b)(7)(B)	□ (j)(2)
(b)(3)	▽ (b)(7)(C)	
	(b)(7)(D)	┌ (k)(2)
	☞ (b)(7)(E)	
	Γ (b)(7)(F)	
(b)(4)	(b)(8)	(k)(5)
(b)(5)	(b)(9)	(k)(6)
▽ (b)(6)		Γ (k)(7)

⁴ pages were reviewed and 4 pages are being released.

Deletions were made by the United States Customs and Border Protection (USCBP). To appeal those denials, please write directly to FOIA Appeals, Policy and Litigation Branch, U.S. Customs and Border Protection, 90 K Street, NE, 10th Floor, Washington, DC 20229-1177, following the procedures outlined in the DHS regulations at Title 6 C.F.R. § 5.9. You must send the appeal and a copy of this letter within 60 days of the date of this letter. The envelope and letter should be marked "FOIA Appeal." Copies of the FOIA and DHS regulations are available at www.dhs.gov/foia.

For questions regarding our determinations, visit the www.fbi.gov/foia website under "Contact Us."

The FOIPA Request number listed above has been assigned to your request. Please use this number in all correspondence concerning your request. Your patience is appreciated.

You may file an appeal by writing to the Director, Office of Information Policy (OIP), U.S. Department of Justice, 1425 New York Ave., NW, Suite 11050, Washington, D.C. 20530-0001, or you may submit an appeal through OIP's eFOIA portal at http://www.justice.gov/oip/efoia-portal.html. Your appeal must be received by OIP within sixty (60) days from the date of this letter in order to be considered timely. The envelope and the letter should be clearly marked "Freedom of Information Appeal." Please cite the FOIPA Request Number in any correspondence to us for proper identification of your request.

Sincerely,

David M. Hardy

Section Chief, Record/Information Dissemination Section

Records Management Division

Enclosure

EXPLANATION OF EXEMPTIONS

SUBSECTIONS OF TITLE 5, UNITED STATES CODE, SECTION 552

- (b)(1) (A) specifically authorized under criteria established by an Executive order to be kept secret in the interest of national defense or foreign policy and (B) are in fact properly classified to such Executive order;
- (b)(2) related solely to the internal personnel rules and practices of an agency;
- (b)(3) specifically exempted from disclosure by statute (other than section 552b of this title), provided that such statute (A) requires that the matters be withheld from the public in such a manner as to leave no discretion on issue, or (B) establishes particular criteria for withholding or refers to particular types of matters to be withheld;
- (b)(4) trade secrets and commercial or financial information obtained from a person and privileged or confidential;
- (b)(5) inter-agency or intra-agency memorandums or letters which would not be available by law to a party other than an agency in litigation with the agency;
- (b)(6) personnel and medical files and similar files the disclosure of which would constitute a clearly unwarranted invasion of personal privacy;
- (b)(7) records or information compiled for law enforcement purposes, but only to the extent that the production of such law enforcement records or information (A) could reasonably be expected to interfere with enforcement proceedings, (B) would deprive a person of a right to a fair trial or an impartial adjudication, (C) could reasonably be expected to constitute an unwarranted invasion of personal privacy, (D) could reasonably be expected to disclose the identity of confidential source, including a State, local, or foreign agency or authority or any private institution which furnished information on a confidential basis, and, in the case of record or information compiled by a criminal law enforcement authority in the course of a criminal investigation, or by an agency conducting a lawful national security intelligence investigation, information furnished by a confidential source, (E) would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions if such disclosure could reasonably be expected to risk circumvention of the law, or (F) could reasonably be expected to endanger the life or physical safety of any individual;
- (b)(8) contained in or related to examination, operating, or condition reports prepared by, on behalf of, or for the use of an agency responsible for the regulation or supervision of financial institutions; or
- (b)(9) geological and geophysical information and data, including maps, concerning wells.

SUBSECTIONS OF TITLE 5, UNITED STATES CODE, SECTION 552a

- (d)(5) information compiled in reasonable anticipation of a civil action proceeding;
- (j)(2) material reporting investigative efforts pertaining to the enforcement of criminal law including efforts to prevent, control, or reduce crime or apprehend criminals;
- (k)(1) information which is currently and properly classified pursuant to an Executive order in the interest of the national defense or foreign policy, for example, information involving intelligence sources or methods;
- (k)(2) investigatory material compiled for law enforcement purposes, other than criminal, which did not result in loss of a right, benefit or privilege under Federal programs, or which would identify a source who furnished information pursuant to a promise that his/her identity would be held in confidence;
- (k)(3) material maintained in connection with providing protective services to the President of the United States or any other individual pursuant to the authority of Title 18, United States Code, Section 3056;
- (k)(4) required by statute to be maintained and used solely as statistical records;
- (k)(5) investigatory material compiled solely for the purpose of determining suitability, eligibility, or qualifications for Federal civilian employment or for access to classified information, the disclosure of which would reveal the identity of the person who furnished information pursuant to a promise that his/her identity would be held in confidence;
- (k)(6) testing or examination material used to determine individual qualifications for appointment or promotion in Federal Government service the release of which would compromise the testing or examination process;
- (k)(7) material used to determine potential for promotion in the armed services, the disclosure of which would reveal the identity of the person who furnished the material pursuant to a promise that his/her identity would be held in confidence.

FBI/DOJ

Records From Exhibit 13

United States Department of Justice Federal Bureau of Investigation Joint Terrorism Task Force

Customs and Border Protection Officer
Atlanta Hartsfield-Jackson International Airport

In recognition of exceptional contributions to interagency National Security successes.

BI Atlanta

b6 Per FBI

b6 Per CBP b7C

b7C

SAC Brian D. Lamkin, FBI Atlanta



U.S. Department of Justice

Federal Butcan of Investigation

in Reply, Please Refer in File No.

February 24, 2009

Stephen Kremer, Port Director Customs and Border Protection 4341 International Parkway Suite 600 Atlanta, Georgia 30354

Dear Mr. Kremer:

It is with great appreciation that I write this letter to thank your agency, specifically Officer for his assistance in support As you	b6 Per CBP b7C
know, has been identified as a "best bractice" by both the CBP and FBI	b7E Per FBI
affiles a mission and and and and affiles a	o6 Per CBP o7C b7E Per FBI
In this new age of Officer efforts, professionalism and dedication to effect great credit upon himself and Customs and Border Protection.	b6 Per CBP b7C b7E Per FBI

Gregory Jones

Special Agent in Charge

U.S. Department of Justice



Federal Bureau of Investigation

Washington, D C 20535-0001

August 10, 2010

Mr. Stephen Kremer, Port Director, CBP Atlanta Hartsfield-Jackson Airport 4341 International Parkway, Suite 600 Atlanta, GA 30354

Dear Director Kremer:	
continues to provide invaluable	
not only in regard to ongoing FBI	
investigations, but also in the	
FBI Joint Terrorism Task Force	
(JTTF). As you are aware, in Fiscal Year 2010 to date,	·
has supported FBI investigations conducted throughout the	b7E Per FBI
United States,	
persons previously	1
persons of interest through	
On behalf of the FBI, I would like to express my appreciation	b7E Per FBI
for the exceptional work done by your personnel undoubtedly, has become a model of	DIE SEL EPI
a best practice Please allow me to extend	
special recognition to Chief Supervisory Officer	
Supervisory Officer Supervisory Officer	
Officer Officer Office	b6 Per CBP
Officer Officer Officer	b7C
Officer and CBP JTTF Liaison Field Analysis	i B/C
Specialist	
The Atlanta Division of the FBI and the JTTF are grateful to	1.77 D
It is the daily	b7E Per FBI
work of your personnel, combined with their great attention to detail, that have made an enormous success.	
that have made an enormous success.	

Sincerely,

Brian D. Lamkin

Special Agent in Charge

FBI Atlanta

Obtained via FOIA by Judicial Watch, Inc.

U.S. Department of Justice

Civil Division Federal Programs Branch



Mailing Address P.O. Box 883 Washington, DC 20044 Delivery Address 20 Massachusetts Avenue NW Washington, DC 20530

Bradley H. Cohen Trial Attorney Tel: (202) 305-9855 Fax: (202) 616-8202

VIA EMAIL

November 10, 2015

Jason Aldrich Judicial Watch, Inc. 425 Third Street, S.W., Suite 800 Washington, D.C. 20024 (202) 646-5172

Re: Judicial Watch, Inc. v. U.S. Dep't of Homeland Security, 1:15-00222-RBW (D.D.C.)

Dear Mr. Aldrich:

I have enclosed with this letter one pdf attachment containing records responsive to the Freedom of Information Act request at issue in the above-referenced case. These records consist of documents identified by the Department of Homeland Security, Office of Inspector General ("DHSOIG") as being potentially responsive and having originated with DHS's component, U.S. Customs and Border Protection ("CBP"). These records were referred to CBP who has marked redactions according to the applicable exemption. If you have any further questions, please contact me at Bradley.cohen@usdoj.gov or 202-305-9855.

Sincerely,

Bradley H. Cohen

12 Hall

Enclosures

Records From Exhibit 12

1300 Pennsylvania Avenue NW Washington, DC 20229



JUN 0 7 2010

MEMORANDUM FOR:

Directors, Field Operations

Office of Field Operations

FROM:

Acting Executive Director

Admissibility and Passenger

SUBJECT:

Guidance on Terrorist Related Lookouts

The purpose of this memorandum is to reemphasize and expand upon Customs and Border Protection's (CBP) existing policy regarding the creation of lookouts for known or suspected terrorists in CBP's screening data bases.

On September 16, 2003, in alignment with Homeland Security Presidential Directive-6 (HSPD-6), the Terrorist Screening Center (TSC) was established to maintain the United States Government's Consolidated Terrorist Watchlist and to support all Federal, state, local, territorial, and tribal law enforcement agencies that conduct terrorist related screening. With the inception of the TSC, together with the National Counterterrorism Center (NCTC), the United States Government established a streamlined process for the creation and tracking of lookouts or watchlist records for those individuals that are known to be or suspected of involvement in terrorist related activities. In concert with HSPD-6 and the formation of the TSC, CBP personnel are not permitted to ladependently create terrorist related lookouts for known or suspected terrorists in any CBP screening database. Additionally the remarks section of any TECS lookouts become record) created by CBP personnel may not include references to terrorism or extremism. Furthermore, all efforts must comply with Directive 3340-021B, Responding to Potential Terrorists Seeking Entry into United States.

When CBP-OFO personnel have established articulable reasons to believe that an individual is a known or suspected to be involved in terrorist related activity, they must notify the CBP National Targeting Center-Passenger (NTC-P). This includes information that may be received from another agency.

(b)(7)(E)

personnel must notify CBP NTC-P. In addition to notifying the NTC-P, CBP personnel must share this information with their local CBP JTTF Liaison.

For Official Use Only

Records From Exhibit 13



- 5 2013

(b) (6), (b) (7)

Customs and Border Protection Officer U.S. Customs and Border Protection Field Operations, (c) (6) (6) (7)

Dear Mr. (6) (6) (b)

This letter is an official counseling notice (LOC) for your role in improperly entering TECS records. Specifically, in October 2012, you were the subject of a management inquiry where you created and entered approximately 67 TECS records on individuals and organizations having a possible affiliation with the affiliation with a Muslim religious organization. The records that you created were for the express purpose of conducting a secondary examination of a passenger affiliated with the aforementioned religious organization. Although, you worked with at least one person from the NTC in this endeavor, the NTC Assistant Director of Tactical Targeting was not aware of these TECS records and objected to your references of the NTC and the remarks section.

As a CBPO, you are held to a higher standard of conduct and are expected to adhere to all CBP rules, policies, and procedures, including the Standards of Conduct. This is essential in order to ensure the continued trust and confidence of the pubic. As a CBP automated systems user (to include TECS), you are responsible for only accessing applications that are required to perform authorized job functions. CBP officers are not allowed to create TECS records which directly relate to terrorism. Intelligence information regarding terrorism should be forwarded to the NTC for vetting and possible inclusion into the TSDB.

The LOC will remain in your local personnel file for a period of up to one year. Although this letter of counseling is not disciplinary in nature, be advised that future incidents could result in disciplinary and / or adverse action.

Please sign the receipt acknowledgement copy of this letter as evidence that you have received it. Your signature does not mean that you agree or disagree with its contents.

Sincerely,
(b) (6)
(b) (6)

Assistant Port Director



Receipt of the original notice is hereby acknowledged. It was delivered on:

02-06 2013 at 1440 AM/PM.
Date Time

(b) (6); (b) (7)(C)

Employee Signature:

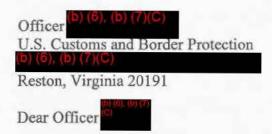
(b) (6)

Witness Signature:

1300 Pennsylvania Avenue NW Washington, DC 20229



JUN 8 2012



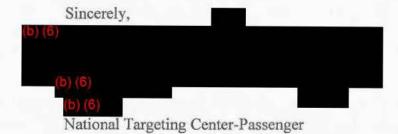
On behalf of U.S. Customs and Border Protection (CBP), I commend your outstanding contributions while assigned to the National Targeting Center-Passenger (NTC-P). Your display of dedication and effort in the fight against terrorism has been exemplary.

Your talents and professionalism have contributed to the continued achievements of the NTC-P. You played a key role by providing support to the CBP mission and the NTC-P lead role in defending and protecting our nation's borders. A key component of NTC-P's success is the invaluable people, like you, who perform the work in our important mission. I am confident to know that CBP can rely upon you to provide expertise to combat threats against our nation.

Additionally, your expertise and experience has been invaluable while assigned to the Advanced Targeting Team (ATT). Your research on the (b) (7)(c), (b) (7)(c) has assisted in the identification of over 300 persons with possible connections to terrorism. The assistance you have provided in the development of this initiative has been key to the future success of the project. NTC-P looks forward to your continuing support and assistance in the program.

Once again, I thank you for your unfailing commitment to the success of NTC-P's mission. Your professional actions and achievements reflect favorably on you and all of CBP.

Thank you for a job well done!



CLASSIFIED INFORMATION NONDISCLOSURE AGREEMENT

AN AGREEMENT BETWEEN

(b) (6), (b) (7)(C)

AND THE UNITED STATES

(Name of individual - Printed or typed)

- 1. Intending to be legally bound, I hereby accept the obligations contained in this Agreement in consideration of my being granted access to classified information. As used in this Agreement, classified information is marked or unmarked classified information, including oral communications, that is classified under the standards of Executive Order 12958, or under any other Executive order or statute that prohibits the unauthorized disclosure of information in the interest of national security; and unclassified information that meets the standards for classification and is in the process of a classification determination as provided in Sections 1.2, 1.3, and 1.4(e) of Executive Order 12958, or under any other Executive order or statute that requires protection for such information in the interest of national security. I understand and accept that by being granted access to classified information, special confidence and trust shall be placed in me by the United States Government.
- 2. I hereby acknowledge that I have received a security indoctrination concerning the nature and protection of classified information, including the procedures to be followed in ascertaining whether other persons to whom I contemplate disclosing this information have been approved for access to it, and that I understand these procedures.
- 3. I have been advised that the unauthorized disclosure, unauthorized retention, or negligent handling of classified information by me could cause damage or irreparable injury to the United States or could be used to advantage by a foreign nation. I hereby agree that I will never divulge classified information to anyone unless: (a) I have officially verified that the recipient has been properly authorized by the United States Government to receive it; or (b) I have been given prior written notice of authorization from the United States Government Department or Agency (hereinafter Department or Agency) responsible for the classification of the information or last granting me a security clearance that such disclosure is permitted. I understand that if I am uncertain about the classification status of information, I am required to confirm from an authorized official that the information is unclassified before I may disclose it, except to a person as provided in (a) or (b), above. I further understand that I am obligated to comply with laws and regulations that prohibit the unauthorized disclosure of classified information.
- 4. I have been advised that any breach of this Agreement may result in the termination of any security clearances I hold; removal from any position of special confidence and trust requiring such clearances; or the termination of my employment or other relationships with the Departments or Agencies that granted my security clearance or clearances. In addition, I have been advised that any unauthorized disclosure of classified information by me may constitute a violation, or violations, of United States criminal laws, including the provisions of Sections 641, 793, 794, 798, *952 and 1924, Title 18, United States Code, * the provisions of Section 783(b), Title 50, United States Code, and the provisions of the Intelligence Identities Protection Act of 1982. I recognize that nothing in this Agreement constitutes a waiver by the United States of the right to prosecute me for any statutory violation.
- I hereby assign to the United States Government all royalties, remunerations, and emoluments that have resulted, will result or may result from any disclosure, publication, or revelation of classified information not consistent with the terms of this Agreement.
- 6. I understand that the United States Government may seek any remedy available to it to enforce this Agreement including, but not limited to, application for a court order prohibiting disclosure of information in breach of this Agreement.
- 7. I understand that all classified information to which I have access or may obtain access by signing this Agreement is now and will remain the property of, or under the control of the United States Government unless and until otherwise determined by an authorized official or final ruling of a court of law. I agree that I shall return all classified materials which have, or may come into my possession or for which I am responsible because of such access: (a) upon demand by an authorized representative of the United States Government; (b) upon the conclusion of my employment or other relationship with the Department or Agency that last granted me a security clearance or that provided me access to classified information; or (c) upon the conclusion of my employment or other relationship that requires access to classified information. If I do not return such materials upon request, I understand that this may be a violation of Section 793 and/or 1924, Title 18, United States Code, a United States criminal law.
- 8. Unless and until I am released in writing by an authorized representative of the United States Government, I understand that all conditions and obligations imposed upon me by this Agreement apply during the time I am granted access to classified information, and at all times thereafter.
- 9. Each provision of this Agreement is severable. If a court should find any provision of this Agreement to be unenforceable, all other provisions of this Agreement shall remain in full force and effect.

(Continue on reverse.)

From:	: (b) (6)	
Sent:	Monday, April 12, 2010 4:59 PM	
To:	(b) (6), (b) (7)(C)	
Cc:	(b) (6), (b) (7)(C)	
Subjec	ect: Local Personnel File Entry	*
On 4/12	2/2010 Supervisor (b) (6) made the following notation about (c) (b) (7)	

CATEGORY: Good Job

A printed copy of this notation will be placed in your local personnel file. Your local personnel file is available for your review.

(b)(4)

September 29, 2009

U.S. Customs & Border Protection

(b) (4), (b) (6)

ATTN: Port Director

b) (4), (b) (6)

FAX# (b) (4), (b) (6)

Dear Port Director

b) (4), (b) (6)

We recently had an import shipment of fresh truffles arrive into the port of Atlanta under (b) (4), (b) (6)

After filing a customs entry, the shipment was put on manifest hold. Since the shipment was highly perishable and destined to another city once cleared, it was imperative we obtain a clearance immediately.

We called the CBP office and spoke to Inspector Immediately after our call inspector was dispatched to Delta Perishables to inspect and release this highly perishable shipment.

It is very seldom we take the time to write a letter of appreciation, however, I must give acknowledgement to both Officers and Officer for their assistance in processing this shipment for us.

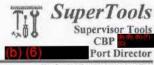
Our customer was delighted his shipment was not delayed and able to fly out on the next flight out of (100.000).

Again my special thanks to this team of inspectors for a diligent job. It is a joy to work with such dedicated officers.

(b) (4)

(b) (4)

(b) (6), (b) (7)(C



Printed 12-04-2008

research revealed possible links to terrorism and a referal to the NTC. Officers 10 (6) and 10 (7) (6) should be commended for their excellent work for taking that extra step, using good judement, asking that extra question and digging a little deeper, even though there were 10 (7) (10) or violations of law or regulations. For doing work that will put another individual on the radars of investigative agencies who otherwise would have gone unnoticed, we would like to say GOOD JOB.

Superiools

(b) (6), (b) (7)(c)

From: (b) (6)

Sent: Monday, December 15, 2008 00:08

To: (b) (6), (b) (7)(C)

Cc: (b) (6), (b) (7)(C)

Subject: Local Personnel File Entry

On 12/15/2008 Officer (b) (6)

made the following notation about (b) (6), (b) (7)(C)

CATEGORY: good job

COMMENT:

On 12/09/2008, CBPO was called upon to do some additional research on an individual that is linked in Tecs to a Terrorist Cell and has been arrested by the JTTF. The information that CBPO was able to locate on short notice was very useful and informative. CBPO knowledge about terrorism is untouchable and a great benefit to the agency. His dedication and work ethic is greatly appreciated.

A printed copy of this notation will be placed in your local personnel file. Your local personnel file is available for your review.

Records From Exhibit 14

(b) (6)

From:

(b)(6)

Sent:

Tuesday, August 20, 2013 2:05 PM

To:

(b)(6)

Subject:

RE: IOIL procedures & regulations

Good job by the supervisor. Never-the-less – actions are greatly concerning and are borderline for removal of systems accesses for investigation and possibly disciplinary action if these concerns are determined to be credible. been directed in the past on proper protocol – and the development of an IOIL not attached to an inspection could leave the agencies systems vulnerable to serious credibility issues in a court of law.

From: (b) (6

Sent: Tuesday, August 20, 2013 1:47 PM

To: Q

Cc: (b) (6

Subject: FW: IOIL procedures & regulations

FYI

From: (b) (6)

Sent: Tuesday, August 20, 2013 1:44 PM

To: (b) (6), (b) (7)(C)

Subject: IOIL proceedures & regulations

CBPO (C) (B) (B) (7)

Respectfully,

(b) (6), (b) (7)(C) (b) (6), (b) (7)(C)

Cell: (D) (D), (D) (7)(C)



CONFIDENTIALITY NOTICE: This email and any attached documents contain private, privileged, and confidential information, which is solely for the use of the addressee. If you receive this transmission in error, please immediately notify me so I can arrange for the return of attached documents. In such circumstances, you are advised that you may not disclose, copy, distribute, or take any other action in reliance on the information transmitted.

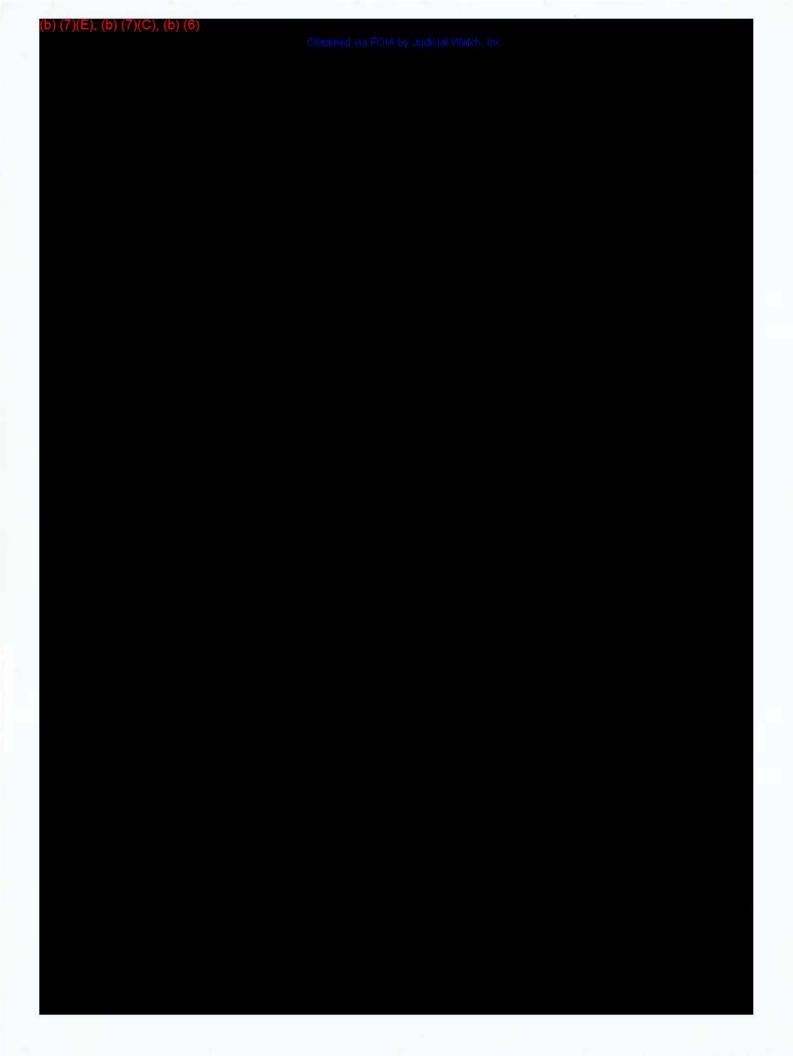
N. L. Sales	7.1.1		
71 L	10 A		
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1000	1111	· ·	

TECS II Obtain Q ECANG Jude Watch, Inc. SUMMARY INFORMATION

08/20/2013

o) (7)(E)

PORT CODE: * DOCATION: (b) (6), (b) (7)(c) SITE: * (b) (7) CBP-(b) (6), (b) (7)(C) INCIDENT TYPE: * PERSONAL SEARCH PERFORMED (Y/N): N (b) (7)(E)	TIME:* 2041
LASTNAME: * (b) (6) (b) (7)(C) FIRSTNAME: * (b) (6), (b) (7)(C) ADDRESS: (b) (6), (b) (7)(C) MI:	o) (7)
CITY: (b) (6), (b) (7) RACE:* W HISPANIC:* N GENDER:* M HT: 510 WT: HR: BK EYES: CONVEYANCE TYPE: O OTHER IN/OUT:* I P/R TYPE: FLED T - CARRIER: FLT/VES#: CRW: DEPART/DESTIN: DPT/ - LICENSE-YEAR: STATE: COUNTRY: NUMBER: PA PRIMARY OFCR ID:*	BR CITZ:* US O COUNTRY: _ DEST CNTRY: _
SUPERVISOR ID:* SUPVY CBP OFFCR-C	
(b) (7)(E) (b) (7)(E)	
(b) (7)(E) Departed (b) (7)(E)	(b) (7)(E)



(b) (7)(E), (b) (7)(C), (b) (6) Obtained wa POTA by Judicial Watch, Inc.	
Obtained via POIA by Juldicial Watch, Inc.	

MEMORANDUM FOR: DIRECTORS, FIELD OPERATIONS

ACTING DIRECTOR, PRECLEARANCE

FROM: Acting Executive Director, National Targeting and Security

Office of Field Operations

SUBJECT: Guidance for Nominating Known or Suspected Terrorists to

the Terrorist Screening Database

The purpose of this memorandum is to provide field officers with additional specificity to guidance found in Section 6.10.9 of CBP Directive, *Responding to Potential Terrorists Seeking Entry to the United States* with regards to nominating individuals for inclusion into the TSDB.

On September 16, 2003, in alignment with Homeland Security Presidential Directive-6 (HSPD-6), the Terrorist Screening Center (TSC) was established to maintain the United States Government's Consolidated Terrorist Watchlist and to support all Federal, state, local, territorial, and tribal law enforcement agencies that conduct terrorist related screening. With the inception of the TSC, together with the National Counterterrorism Center (NCTC), the United States Government established a streamlined process for the creation and tracking of lookouts or watchlist records for those individuals that are known to be or suspected of involvement in terrorist related activities. In concert with HSPD-6 and the formation of the TSC, CBP personnel are not permitted to independently create terrorist related lookouts for known or suspected terrorists in any CBP screening database.

When CBP Office of Field Operations (OFO) personnel have established articulable reasons to believe that an individual is known or suspected to be involved in terrorist related activity, they may nominate the subject for inclusion within the TSC's Terrorist Screening Database (TSDB) through the CBP National Targeting Center (NTC).

- OFO personnel must complete the attached form (see attachment) and forward the nomination for approval through their chain of command prior to submission to the NTC.
- Terrorist watchlist nominations must be approved in the field by no less than a GS-13 supervisor, and will then be forwarded through the respective Field Office Border Security Coordinator for final submission to the NTC. A copy of the watchlist nomination package should be provided to the local CBP JTTF representative.

From: (b) (6), (b) (7)(C)

Sent: November 21, 2009 12:00

To: (b) (6)

Cc:

Subject: TECS Project Memo No. 11



Thanks for your response to 'Memo No. 10'

I will probably finish modifying and archiving the 175 Subject Records that are currently linked to records today (11/21/2009).

Based on the known affiliations of the *Individuals* in the remaining 250-plus Subject Records that are not currently linked to records, I will probably nominate all of them.

As per point (1) below, should I modify the language in all 250-plus of them *first*...then go back and begin the nomination process for each record...and then archive them *after* the nomination paperwork has been submitted?

I'm asking, because modifying them first, then going back and archiving them later, may require two approvals.

Or, I could [1] nominate, then [2] modify & [3] archive each record, one at a time. That would ensure that only one approval per record would be needed.

Once we get to the 400-plus Subject Records on the *Organizations*, I'll need some help on [1] exactly what 'standard language' to use in the modified records, and/or [2] what constitutes a 'known terrorist organization.'

For example, is considered a 'known terrorist organization'? Many of my records refer to Organizations such as (b) (7)(E) and etc.



Most of your questions raised in Memo No.10 can be answered by the fact that we have received guidance from CBP Headquarters as I referenced in the below e-mail. To clarify the last three questions of your memo:

1.) Subjects Records not linked to a Record: If a subject is not or has never been linked to a Record and you believe your research demonstrates a solid justification

for inclusion in the Terrorist Screening Database (TSDB) then you are instructed to complete a Terrorist Watchlist Nomination thru your chain of command which currently begins with Mr. (b) (c) The Subject Records in question will need to have the language modified in the same manner as the records mentioned in my previous e-mail (11/12/09). Once the nominations are forwarded these records should be arquived. 2.) TECS Records relating to Organizations should be modified to remove any overt language referencing (b) (7)(E) These records do not need to be arquived. 3.) At this time we have not received any guidance that specifically references It is my understanding that these should remain unchanged.
Please see me or Supervisor (b) (6) if you have further questions.
Regards,
(b) (6)
From: (b) (6) Sent: November 12, 2009 17:00 To: (b) (6), (b) (7)(C) Cc: (b) (6) Subject: Project
(b) (6) (a) (b) (c) (c) (c) (c) (c) (c) (c) (c) (c) (c

As per our conversation and in conjunction with CBP Memorandum entitled <u>Guidance for Nominating Known or Suspected Terrorists to the Terrorist Screening Database</u> which stipulates that "<u>CBP Personnel are not permitted to independently create terrorist related lookouts for known or suspected terrorists in any CBP screening database</u> please follow the following guidance:

Where a record is in existence you will ARQUIVE the Subject Record that you created after cleansing the language of any terrorist related language. Remarks may state simple language such as (b) (7)(E)

Where a once existed on a subject but has since been downgraded:

ARQUIVE and follow instructions above

Subject records may not mention (b) (7)(E)

Subject records may not refer to (b) (7)(E)

After this phase of the project is complete please begin work on the nomination process for those subjects that you have researched and can articulate your position. Do

not nominate any subjects that have previously been a downgraded. Forward your nominations to Supervisor

and have since been

Regards,

Obtained via FOIA by Judicial Watch, Inc.

As described in the November 12, 2009	Project' memo (as per the Directive from HQ), the protocol for modifying &
	records involves 1) removing reference to any linked records, 2)
	and 3) adding a standard phrase recommending (b) (7)(E)
(b) (7)(E)	

I can understand the reasons for 'Archiving' these records, but I'm not clear about why including at least a brief mention of possible linked records, and/or linked in the modified ('Archived') record has not been permitted, especially in light of the fact that all of my records are designated as (b) (7)(E) while none of my records were self-designated as (b) (7)(E)

To conclude, this leads to my other concerns, which include the following three (3) questions:

- 1) What is the protocol for modifying the language in the remaining 250 (60%) of my records on Individuals that are <u>not</u> linked to records?
- 2) What is the protocol for modifying the language in the ca. 410 records on Organizations that are linked to my
- 3) What is the protocol for the (0)(7)(5) that are linked to these records?

Thank you for your assistance with these concerns,

Best Regards

(b) (6), (b) (7) (C)

U.S. CUSTOMS AND BORDER PROTECTION

CBP DIRECTIVE NO. 4320-028

DATE: November 23, 2007

ORIGINATING OFFICE: OFO/APP SUPERSEDES: HB 3300-02A ,Chapter 3,

Sept. 2000

REVIEW DATE: November 2010

SUBJECT: Treasury Enforcement Communications System (TECS) Incident Log Report (IOIL)

PURPOSE

This directive establishes Office of Field Operations (OFO) procedures for entering incident records into the Treasury Enforcement Communications System (TECS) Incident Log Report (IOIL), which is used to report personal searches, incidents that occur between U.S. Customs and Border Protection (CBP) Officers and the public, as well as other incidents in the Federal Inspection Services (FIS) area. It is imperative that the data input be accurate and complete, as this data will be used to review trends and proactively develop risk management procedures for each Incident Type.

POLICY

2.1	An incident record	d must be create	ed when CBF	personnel a	re involved in	na
negat	tive personal searc	h, a positive per	rsonal search	in which no	seizure is ma	ade, a
violer	nt incident, a terrori	st or potential te	errorist encou	nter, or an in	cident involv	ing a port
runne	er. (b) (7)(E)					
			24			

2.2 If a passenger voluntarily removes concealed contraband from his or her person after a personal search has been approved by a supervisor, the search shall be recorded as a positive search. (b) (7)(E)



2.3 (b) (7)(E)



4. RESPONSIBILITIES

- 4.1 The Assistant Commissioner, Office of Field Operations, is responsible for policy oversight, which includes the formulation and implementation of guidelines and procedures.
- 4.2 The Executive Director, Admissibility and Passenger Programs, is responsible for establishing the policy for the use of IOIL to report incidents.
- 4.3 The Executive Director, Planning, Program Analysis and Evaluation, is responsible for establishing the measurement system used to analyze the data contained in IOIL and provide standard reports on personal search efficiency.
- 4.4 Directors, Field Operations (DFOs) and Port Directors (PDs) are responsible for ensuring compliance with this directive.
- 4.5 Port Directors are responsible for ensuring that all required reports are entered into IOIL and for monitoring supervisory reviews of all IOIL reports.
- 4.6 Supervisors are responsible for reviewing all IOIL reports for accuracy, completeness, and consistency. All inaccurate, incomplete, and inconsistent reports will be returned to the originating officer for corrective action.
- 4.7 The U.S. Customs and Border Protection, Field Operations Training Academy, is responsible for incorporating this directive into the appropriate training programs.

5. DEFINITIONS

5.1 A *Positive* personal search, for the purposes of this directive, occurs when undeclared merchandise, contraband, items of material fact that may be used in an admissibility determination, undeclared currency, or other prohibited or restricted items are discovered during a personal search, but do not result in an S/A/S violation.

5.2 A *Negative* personal search, for the purpose of this directive, occurs when no undeclared merchandise, contraband, items of material fact that may be used in an admissibility determination, undeclared currency, or other prohibited or restricted items are discovered during a personal search.

5.3	(b) (7)(E)				
<u>-</u> <u>ē</u> :				52	
6.	PROCEDURES				
6.1	(b) (7)(E)				
		33 33			
6.2	(b) (7)(E)			<u>.</u>	
6.2.1	(b) (7)(E)			46	
	Table Code	Code Description			
	(b) (7)(E)				

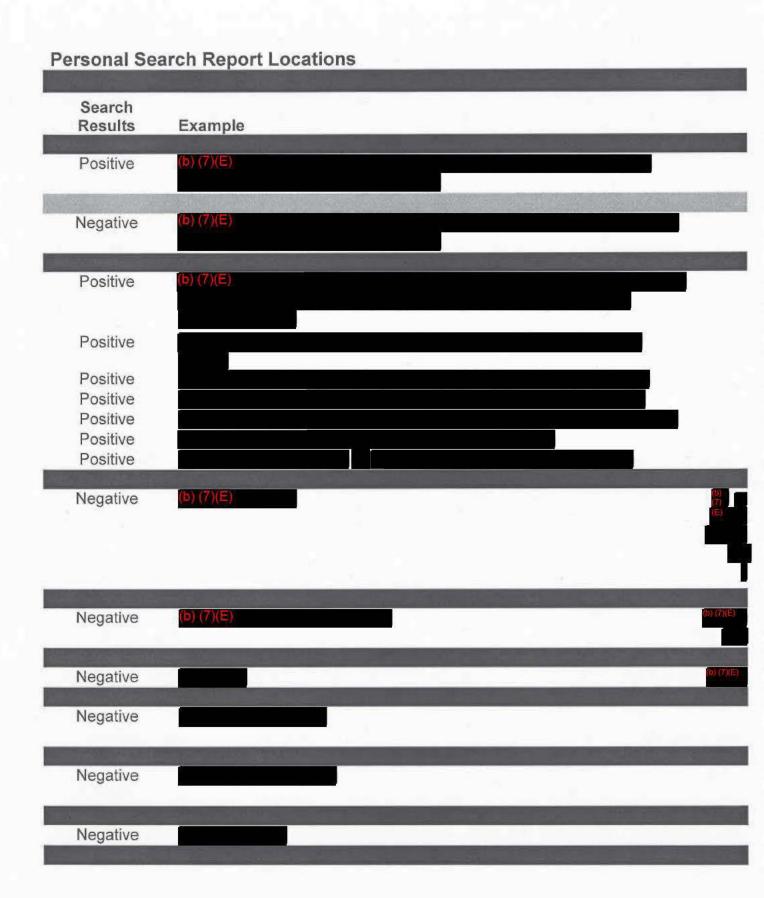
6.2.2 (b) (7)(E) Code Description Table Code 6.2.3 (b) (7)(E) 6.3 (b) (7)(E) NOTE: (b) (7)(E) 6.4 Mandatory Fields: All fields followed by an asterisk (*) are mandatory. b. b) (7)(E)





7. NO PRIVATE RIGHT CREATED This document is an internal CBP policy statement and does not create or confer any rights, privileges, or benefits upon any person, party, or entity. <u>United States v. Caceres</u>, 440 U.S. 741 (1979).

Thomas S. Winkowski Assistant Commissioner Office of Field Operations



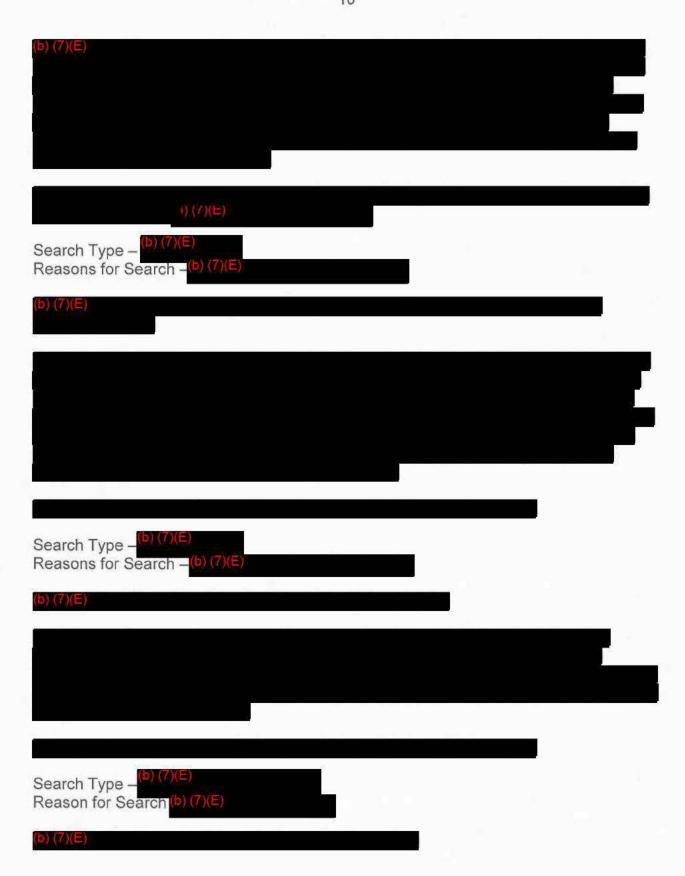
Negative

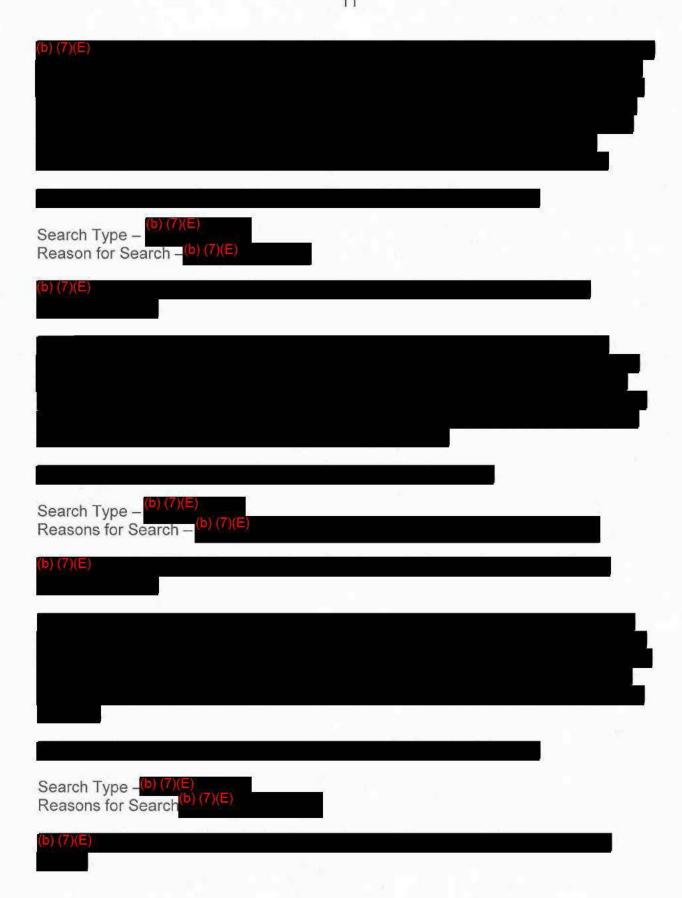
b) (7)(E)

Attachment B

Personal Search Reporting Examples (b) (7)(E) Search Type — (b) (7)(E) Reasons for Search — (b) (7)(E) Contraband may be narcotics, undeclared merchandise or currency, material evidence leading to a subject's inadmissibility, or prohibited agriculture products. (b) (7)(E)

Search Type – (b) (7)(E)
Reasons for Search – (b) (7)(E)
(b) (7)(E)







Records From Exhibit 15

(b)(6)

From:

(b) (6)

Sent:

Tuesday, August 20, 2013 8:35 AM

To:

(0) (0)

Cc:

(b) (6)

Subject:

FW:(b) (6), (b) (7)(E), (b) (7)(C)

Attachments:

3-13 Guidance for Nominating Known or Suspected Terrorist to the Terrorist Screening

Database (Memo 3-27-07).doc

Officer has input an IOIL and I have a few questions before it gets approved:

- The last travel I see for this subject is (7)(=). Is this IOIL related to a CBP encounter? The IOIL is intended to capture the details of a CBP encounter and not open source research.
- Officer (b) (6) mentions placing a (b) (7)(E) in on this subject. If it is terrorist related, the TECS subject lookouts are not to be placed by CBP field personnel as stated by the attached memo from the (A) Executive Director of the NTC.
- If Officer has information that would like to share with the NTC or the FBI he can do so via his chain of command and our JTTF liaison.

Please provide more background on why this information is being loaded into TECS.

This e-mail is for management only.

Thanks, (b) (6)

From: (6), (b) (7)(C)

Sent: Monday, August 19, 2013 09:27 PM

To: (b) (6

Subject: (b) (6), (b) (7)(E), (b) (7)(C)

To All,

The 'first draft' of (b) (7)(E) for USC (b) (7)(E), (b) (7)(C) has been downloaded into text.

Our plan ((b) (6) & I) is to

- [1] coordinate with (b) (6) in order to pass this case on to JTTF, FBI & etc.,
- [2] create a (b) (7) (E
- [3] create (b) (7)(E)
- [4] complete/refine the IOIL, as more information becomes available

Sincerely.

b) (6), (b) (7)(C), (b) (7)(E) From: Sent: Thursday, October 14, 2010 12:23 PM Subject: Fw: Linked IOIL's & Mosque In Sent to CBP HQ Intel From: Sent: Thu Oct 14 12:13:12 2010 Subject: Fw: Linked IOIL's & Mosque In From: To: Sent: Thu Oct 14 12:02:03 2010 Subject: FW: Linked IOIL's & Mosque In I am passing this along as it may be of interest to the JTTF. Chief Supervisory Officer (office) (mobile) Sent: Thursday, October 14, 2010 11:44 AM Subject: Linked IOIL's & Mosque In This morning Mr. returned to the US on DL 7. Their (Inbound) stories are found in IOIL Their (Outbound) stories are found in IOIL is the same Mosque (alone The Mosque they are affiliated with in (b) (7)(E w/ several others) discussed in IOIL (b) (1) (for subject Mr. (a) informed me during the interview for IOIL (b) (7)(E) being rathdalized by Imams from Somalia, along w/ other Mosques in the area. None of the Mosques in these IOIL's are currently in TECS; this information could be useful for linking purposesin the future, and/or for ICE personnel who may want to follow up on this case in the future. Sincerely,

(h) (h) (b) (7)(C)



Obtained via FOIA by Judicial Watch, Inc. From: uesday, August 13, 2013 5:03 PM Sent: To: Cc: Subject: (13 pages) Attachments: I received the attached information from the port. Research conducted by Officer Subject has numerous NTC and CBP encounters documented in TECS. According to last NTC case agent was (b) (7)(c out of the Chicago FBI office. Additional information appears to be principally open source. Please forward as you deem appropriate. Thanks From: Sent: Tuesday, August 13, 2013 3:01 PM Subject: Sir.

I am forwarding some information provided to me by Officer on a bound of this subject. Please let me know when it would be a good time to talk to you about some points brought up to me by Officer of I understand you were supervisor at some point, I am just looking for some advice. Thank you.

(b) (6)

CBP Enforcement Supervisor | (b) (6), (b) (7)(C)
(b) (6), (b) (7)(C)

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From: (b) (6), (b) (7)(C)

Sent: Sunday, July 14, 2013 3:59 PM

Subject: File

Subject:

As we discussed

From:

(b)(6)

Sent:

Friday, September 14, 2012 4:19 PM

To:

(b) (6)

Subject:

Re: (6) (7)(C), (6) (7)(E)

(b) (6)

I am out of the office for the weekend but will check on this first thing Monday and give you a call. We talked to be performed and should be routing anything inds through the NTC-P ATT team for review and TECS record entry and possible TSDB nomination if deemed appropriate.

NTC-P is running this operation pretty tight and are only (b) (7)(E)

I will check the record on Monday and get with our ATT team and see if the has been sending research to them.

(b) (6), (b) (7)(C)

sent from my blackberry

From: (b) (6

Sent: Fri Sep 14 16:09:02 2012

Subject: (b) (7)(C), (b) (7)

(b) (6)

Re: (b) (7)(E)

When you have a chance I would like to discuss (6), (6), (7) work on (7) (8), (6), (7) (8), (7) (8), (8) (7) (8), (8) (7) (8), (9) (7) (8), (9) (7) (8), (10

Thanks, (b) (6)

(b) (6) (b) (6), (b) (7)(C) (b) (6), (b) (7)(C) (b) (0), (b) (7)(C)

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(b) (6)

From:

om:

Sent:

Monday, September 17, 2012 2:17 PM

To: Cc:

(D) (6), (D) (7)((7)(F)

Subject:

Thank you.

(b)(6)

Assistant Director, Tactical Targeting National Targeting Center- Passenger Office of Field Operations (b) (6), (b) (7)(G)

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From: (b) (6

Sent: Monday, September 17, 2012 2:16 PM

To: (b) (6

Cc:

Subject: RE(b) (7)(C), (b) (7)(E

b) (6)

Understood. The Port of is actively standing down these TECS records and will ensure that all research related to this project is routed to Advanced Targeting Team at the NTC-P.

Thank you for your guidance.

Regards,

(b) (6) (b) (6), (b) (7)(C) (b) (6), (b) (7)(C)

From: (b) (6

Sent: Monday, September 17, 2012 2:13 PM

To: (b) (6)

10.

Subject: FW: (6) (7)(6)

b) (6)

I understand Officer that has been entering TECS records with links to (b) (7) (c), (b) (7) Please be advised that any records entered by Officer should not reference the NTC. There has been a lot of push back from (b) (5) and CRCL regarding the initiative and since is not a designated terrorist organization. Records entered by NTC are required to go through a very specific review process so as in order to comply with (b) (5) CRCL and DOS concerns. Again, please have Officer have potential targets with the NTC for vetting. Please call me if you have any concerns.

(b) (6)

Assistant Director, Tactical Targeting National Targeting Center- Passenger Office of Field Operations (b), (b), (7)(C)

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From: (b) (6)
Sent: Mon 9/17/2012 12:54 PM
To: (b) (6)
Subject: RE: (b) (7)(C), (b) (7)

(b) (6)

I just became aware that Officer has input 25 Subject Records and 41 Organization Records since returning to all with identical remarks:

REMARKS- DATE

NEW REMARKS ((b) (7)(E)

LINKED TO NTC-P ((c) (7)(E), (b) (7)(C)

(b) (7)(E)

I would like to discuss a way forward, either deleting these records out of TECS or transferring ownership to the NTC.

Give me a call when you have a minute.

Thanks, (b) (6)

(b) (6) (b) (6), (b) (7)(C) (b) (6), (b) (7)(C)

Good evening,

To date the following items have been accomplished in connection with this project:

- 1) Officer schedule has been aligned with SCBPO (b) (6) so that they have the same work schedule and the same RDOs.
- 2) Officer pegan reporting directly to the Airport PAU Office this date and devoted 100% of time to this project. will continue to report directly to the Airport PAU Office to work on this project until it is complete.
- Today's research revealed that Officer has created in total some 818 TECS records and 27 of these, some 181 of the TECS records are '(5) (7)(E) created from when was doing traditional PAU targeting. The remaining 637 TECS records are linked to (b) (7)(E) The remaining 17 (b) (7)(E)
- 4) Today Officer Created a spread sheet which lists all 637 TECS records and their (b) (7)(E) Please see attached for a copy of this spread sheet. It is password protected with the current quarter's password.
- As per guidance received, 6 of the have been identified as priority items. Hence, Officer work will be divided into three parts and addressed in the following order: first, the 6 "high priority" (b) (7)(E) will be reviewed; second, we will review the remaining records otherwise created.
- 6) We will begin the first phase of the review tomorrow, 10/27/09, and continue work on this project until complete.

Regards.

From: (b) (6), (b) (7)(C)

Sent: November 21, 2009 12:00

To: (b) (6)

Cc: Subject: TECS Project Memo No. 11

(b) (6)

Thanks for your response to 'Memo No. 10'

I will probably finish modifying and archiving the 175 Subject Records that are currently linked to records today (11/21/2009).

Based on the known affiliations of the *Individuals* in the remaining 250-plus Subject Records that are not currently linked to records, I will probably nominate all of them.

As per point (1) below, should I modify the language in all 250-plus of them *first*...then go back and begin the nomination process for each record...and then archive them *after* the nomination paperwork has been submitted?

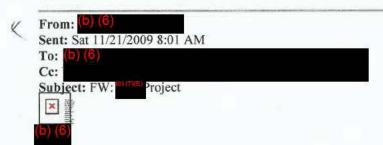
I'm asking, because modifying them first, then going back and archiving them later, may require two approvals.

Or, I could [1] nominate, then [2] modify & [3] archive each record, one at a time. That would ensure that only one approval per record would be needed.

Once we get to the 400-plus Subject Records on the *Organizations*, I'll need some help on [1] exactly what 'standard language' to use in the modified records, and/or [2] what constitutes a 'known terrorist organization.'

For example, is considered a 'known terrorist organization'? Many of my records refer to *Organizations* such as (b) (7)(E) and etc.

Sincerely,



Most of your questions raised in Memo No.10 can be answered by the fact that we have received guidance from CBP Headquarters as I referenced in the below e-mail. To clarify the last three questions of your memo:

1.) Subjects Records not linked to a Record: If a subject is not or has never been linked to a Record and you believe your research demonstrates a solid justification

for inclusion in the Terrorist Screening Database complete a Terrorist Watchlist Nomination thrubegins with Mr. (b) (6) The Subject Records modified in the same manner as the records monce the nominations are forwarded these records relating to Organizations language referencing (b) (7)(E) reference a related These records do not some and the same manner as the records modified in the same manner as the recor	your chain of command which currently is in question will need to have the language mentioned in my previous e-mail (11/12/09), cords should be arquived, should be modified to remove any overt These records may ot need to be arquived, idance that specifically references
Please see me or Supervisor (b) (6) if you ha	ave further questions.
Regards,	
(b) (6)	
From: (b) (6) Sent: November 12, 2009 17:00	

(b) (6)

Subject: Project

To:

As per our conversation and in conjunction with CBP Memorandum entitled <u>Guidance for Nominating Known or Suspected Terrorists to the Terrorist Screening Database</u> which stipulates that "CBP Personnel are not permitted to independently create terrorist related lookouts for known or suspected terrorists in any CBP screening database please follow the following guidance:

- Where a precord is in existence you will ARQUIVE the Subject Record that you created after cleansing the language of any terrorist related language. Remarks may state simple language such as (b) (7)(E)
- Where a once existed on a subject but has since been downgraded:

 ARQUIVE and follow instructions above
- Subject records may not mention
- Subject records may not refer to (b) (7)(E)
- After this phase of the project is complete please begin work on the nomination process for those subjects that you have researched and can articulate your position. Do not nominate any subjects that have previously been a downgraded. Forward your nominations to Supervisor (b) (6)

Regards,

Records From Exhibit 18

From: To:	(b) (6), (b) (7)(C)	
Date: Subject:	Saturday, August 19, 2006 09:40AM (5) 17/10. (6) 17/10. (6) 17/10. & Etc.	IN STATE OF THE STATE OF
August 19,	2006	
To All –		
For some ti (b) (7)(E), (b) (7)(E),	me now, I've been talking about (b) (7)(C), (b) (7)(E) (b) (7)(C) and elsewhere in the world.	
Also, (b) (7)(C). (b) (7)(E) (b) (7)(E),	recently formed an alliance with the (b) (7)(C)	intention to begin (b) (7)(E)
If you go to expense our	efforts in the War on Terror, and that their recent press i	the that of the routinely defends Islam and Muslims at the releases (i.e., 10) (7)(E) been very one-sided.
Attached is which –	the text of a recent article on (b) (7)(E) (b) (7)(C) (7)(E)	The title of the article is (b) (7)(E)
A	we know about and its history, (b) (7)(E) and its history, (c) (7)(E) and its history, (d) (7)(E) and [4] (e) (7)(E)	direct involvement in very recent political events. The [2] (b) (7)(E)
I could prov	ide much more evidence about (7/15) (b) recent activities.	However, I'll close for now, with an observation -
With the re-	cent pledge from (b) (7)(E), (b) (7)(C) crease in high-profile obstructionist activities (i.e., (b) (7)	(E), (b) (7)(C)
These activi	ties will all have a direct bearing on our efforts here at CB	Р.
Sincere than	ks for your time & attention,	
(b) (6), (b)	(7)(C)	

